1		STATE OF NEW HAMPSHIRE
2		PUBLIC UTILITIES COMMISSION
3	3 16 O	
4	21 South Fru	022 - 9:04 a.m. it Street
5	Suite 10 Concord, NH	
6	[Hearing also conducted via Webex]	
7	[110	saling also conducted via webex;
8	RE:	DG 22-028 LIBERTY UTILITIES (ENERGYNORTH NATURAL
9		GAS) CORP. d/b/a LIBERTY UTILITIES: Petition for Approval of Step
10		Adjustment Filing.
11		
12	PRESENT:	Chairman Daniel C. Goldner, Presiding Commissioner Pradip K. Chattopadhyay
13		Commissioner Carleton B. Simpson
14		Tracey Russo, Clerk Doreen Borden, PUC Hybrid Hearing Host
15		
16	APPEARANCES:	Reptg. Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty
17		Utilities: Michael J. Sheehan, Esq.
18		Reptg. New Hampshire Dept. of Energy:
19		Paul B. Dexter, Esq. Faisal Deen Arif, Director/Gas Group
20		Stephen Eckberg, Utility Analyst (Regulatory Support Division)
21		
22	_	
23	Court Rep	orter: Steven E. Patnaude, LCR No. 52
24		

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PROCEEDING

2.

1.3

2.1

2.2

I'm Chairman Goldner. I'm joined today by
Commissioner Simpson and Commissioner
Chattopadhyay. We're here this morning in
Docket DG 22-028 for a hearing regarding Liberty
Utilities' Petition for Approval of Step
Adjustment Filing.

Let's take appearances, beginning with Liberty.

MR. SHEEHAN: Good morning,

Commissioners. Mike Sheehan, for Liberty

Utilities (Granite State Electric) [sic] Corp.

CHAIRMAN GOLDNER: And the New Hampshire Department of Energy.

MR. DEXTER: Good morning, Mr.

Chairman. I'm Paul Dexter, counsel for the

Department of Energy. I'm joined today by two

members of the Regulatory Support Division, Steve

Eckberg and Faisal Deen Arif.

CHAIRMAN GOLDNER: Very good. For preliminary matters, Exhibits 1 through 4, as amended on 08/15, have been prefiled and premarked for identification. Is this correct?

```
1
         Are there any objections? And is there anything
 2
         else we need to cover regarding exhibits?
 3
                   MR. SHEEHAN: That is correct. I won't
         object.
 4
 5
                    [Laughter.]
 6
                   MR. DEXTER: No objection from the
 7
         Department.
                   CHAIRMAN GOLDNER: Okay. Very good.
 8
                   Are there any other preliminary matters
 9
10
         before we have the witnesses sworn in?
11
                   MR. SHEEHAN: None from me.
12
                   CHAIRMAN GOLDNER: Okay. Very good.
13
                   Okay. Let's proceed with the
14
         witnesses. Mr. Patnaude, would you please swear
15
         in the panel.
16
                    (Whereupon Erica L. Menard,
17
                    Catherine A. McNamara, Robert A.
18
                   Mostone, Bradford Marx, and Paul
19
                   Normand were duly sworn by the Court
20
                   Reporter.)
21
                   CHAIRMAN GOLDNER: Okay. Let's move to
22
         direct, beginning with Attorney Sheehan.
23
                   MR. SHEEHAN: Thank you. We'll start
24
         with the preliminaries.
```

1 ERICA L. MENARD, SWORN CATHERINE A. McNAMARA, SWORN 2 3 ROBERT A. MOSTONE, SWORN 4 BRADFORD MARX, SWORN 5 PAUL NORMAND, SWORN 6 DIRECT EXAMINATION 7 BY MR. SHEEHAN: Ms. Menard, could you please introduce yourself 8 9 and describe your position with Liberty? 10 (Menard) Good morning. My name is Erica Menard. 11 I'm the Director of Rates and Regulatory Affairs 12 for Liberty Utilities Service Corp. And, in that 1.3 capacity, I provide service to Granite State and 14 EnergyNorth operating companies. And I'm 15 responsible for all rate and regulatory filings 16 before this Commission. 17 Q And, Ms. Menard, have you testified before the Commission before? 18 19 (Menard) Yes. Α 20 Let's just identify the exhibits, and we'll come 21 back to them and have a little discussion. 22 Exhibit 1, filed in April of '22, consist of 23 testimony authored by all four of you up there. 24 Could you just tell us, sort of at a high level,

```
1
         what that testimony is asking for?
 2
         (Menard) Yes. The April 8th, 2022 testimony,
 3
         which is Exhibit 1, is the initial filing for the
 4
         2021 in-service amount that makes up this second
 5
         step adjustment. That revenue requirement was
 6
         calculated, and resulting rates were calculated
 7
         off of that revenue requirement.
 8
                    So, the Company is seeking an increase
 9
         in distribution rates according to the initial
10
         filing, was since amended, which we will get to
11
         in a minute.
12
         Correct. And this step adjustment was authorized
13
         by the Settlement Agreement in the underlying
14
         rate case 20-105, is that correct?
15
    Α
         (Menard) Correct.
16
         Other than the changes that we'll talk about in a
17
         minute with the recent exhibits, do you have any
18
         other changes to your portion of the testimony
19
         that has been marked as "Exhibit 1"?
20
         (Menard) No, I do not.
21
         And do you adopt that testimony as your sworn
    Q
22
         testimony here today?
23
    Α
         (Menard) Yes, I do.
24
         Exhibit 2, can you tell us what Exhibit 2 is?
```

1 appears to be testimony of you and Ms. McNamara. 2 (Menard) Yes. The Exhibit 2 contains testimony 3 and attachments related to an updated 4 depreciation study that was required as part of 5 the Docket 20-105 rate case. The Company worked 6 with MAC Consulting, with Mr. Normand, who is on 7 the screen there. And we calculated some changes to the depreciation reserve as a result of an 8 9 updated depreciation study. 10 And is it fair to say the timing of that 11 depreciation study, as required in the underlying rate case, did not match up with the filing of 12 1.3 this step? The step was first, the depreciation 14 study came next. And, thus, your Exhibit 2 is 15 incorporating the depreciation study into the 16 step. Is that fair? 17 (Menard) Correct. 18 And do you have any, again, aside from any Q 19 changes that we'll talk about in Exhibit 4, do 20 you have any changes to your portion of 21 Exhibit 2? 22 Α (Menard) No, I do not. And do you adopt that as your sworn testimony 23 24 today?

1 (Menard) Yes, I do. 2 Exhibit 3 was requested by the Department of 3 Energy. Could you just tell us what it is? 4 (Menard) Exhibit 3 is the year ending 12/31/2021 5 actual per book rate of return filing. It is a 6 standard compliance filing that's performed on a 7 quarterly basis, and filed with the Commission through the electronic filing system. 8 Thank you. We'll come back to Exhibit 4. 9 Q 10 Ms. McNamara, please introduce yourself and your 11 position with Liberty? (McNamara) Catherine McNamara. I am a Rates 12 13 Analyst for Rates and Regulatory Affairs at 14 Liberty Utilities. 15 And, Ms. McNamara, did you participate in the 0 16 drafting of the testimony of all four of you, 17 which has been marked as "Exhibit 1"? 18 (McNamara) Yes, I did. Α 19 And, again, aside from the changes described in 20 Exhibit 4, do you have any other changes or 21 corrections to be made to that document? 22 Α (McNamara) I do not. 23 And do you adopt that as your sworn testimony 24 here this morning?

```
1
          (McNamara) I do.
 2
         The same question for Exhibit 2. You and Ms.
 3
         McNamara prepared testimony related to the
 4
         depreciation study, is that correct?
 5
         (McNamara) Correct.
 6
         And do you have any changes to that testimony?
 7
         (McNamara) I do not.
    Α
 8
         And do you adopt that as your testimony this
 9
         morning?
10
         (McNamara) I do.
11
         Part of Exhibit 4 includes sort of the final
12
         numbers, if you will, that the Company is
13
         proposing today, and within that are the bill
14
         impacts, is that correct?
15
    Α
         (McNamara) Correct.
16
         So, why don't we jump to the end and have you
17
         just speak for the record what the bill impacts
18
         are, should the Commission approve the step
19
         adjustment as the numbers have been modified
20
         through Exhibit 4?
21
         (McNamara) Sure. A Residential Heating
    Α
22
         customer's total bill impact for the winter is
23
         $14.72, or 1.05 percent. The impact for the
24
         summer is $4.75, or 1.32 percent. And, for the
```

```
1
         entire year, from November of '22 to October of
 2
         '23, is $19.47, or 1.10 percent.
 3
    Q
         And where do those numbers appear in Exhibit 4?
 4
         (McNamara) Bates Page 009 of Exhibit 4.
 5
         Okay. Thank you. Mr. Mostone, please introduce
 6
         yourself and your position with Liberty?
 7
         (Mostone) Good morning, everybody. Robert A.
    Α
 8
         Mostone. I'm the Director of Gas Operations in
 9
         New Hampshire for Liberty.
10
         And, Mr. Mostone, you also -- you participated in
11
         the testimony that's been marked as "Exhibit 1"
12
         in this case?
13
         (Mostone) Yes, I did.
14
         And is it fair to say your portion of the -- your
15
         contribution to the testimony focused on the
16
         projects themselves and the supporting documents,
17
         is that fair?
18
         (Mostone) That is correct.
19
         Do you have any changes to the portions of
20
         testimony for which you're responsible?
21
         (Mostone) No, I do not.
    Α
         And do you adopt your written testimony as your
22
    Q
23
         sworn testimony this morning?
24
         (Mostone) Yes, I do.
```

```
1
                     Mr. Marx, please introduce yourself?
         Thank you.
 2
         (Marx) Hi. My name is Bradford Marx. I manage
         the Gas Engineering team up here in New
 3
 4
         Hampshire.
 5
    Q
         Mr. Marx, have you testified at the Commission
 6
         before?
 7
    Α
         (Marx) I have not.
 8
         Welcome. If you could just briefly give us your
 9
         background with Liberty, and what makes you --
10
         what brings you to this seat the morning?
11
         (Marx) Sure. So, I obtained my Bachelor's and
12
         Master's of Science from Worcester Polytech in
13
         Mechanical Engineering. I've been in the gas
14
         utility industry on the engineering side for nine
15
         years now, five of which have been with Liberty.
16
         I was recently promoted to the Manager position
17
         in October of 2021.
18
         And did you participate with Mr. Mostone in
    Q
19
         preparing the operations side/engineering side of
20
         the testimony that is --
21
         (Marx) Yes.
    Α
22
         -- in Exhibit 1?
23
    Α
         (Marx) Yes, I did.
24
         And do you have any changes to that testimony?
```

1 (Marx) No, I do not. 2 And do you adopt it as your testimony this 3 morning? (Marx) Yes, I do. 4 5 MR. SHEEHAN: Between Mr. Marx and Mr. 6 Mostone, I'd like to spend just a couple minutes 7 walking through the process that the Company follows for these capital projects. Some of the 8 9 Commissioners have not heard this description 10 before. 11 BY MR. SHEEHAN: If we could take maybe one of the projects in 12 13 this filing to sort of walk through the 14 supporting documents. 15 Turning to Bates 039 of Exhibit 1, that 16 is the List of Projects that are included in this 17 filing, is that correct? 18 (Mostone) That's correct. Α 19 And is it fair to say that each of those projects 20 has a set of documents, sort of standard forms 21 that the Company follows for getting 22 authorization to perform those projects? 23 Α (Mostone) That is correct. 24 In sort of the top third of the list, there's

```
1
         a -- I think it's number seven, "Project Number
 2
         8840-2111 Main Replacement LPP". Can you tell us
 3
         what that project is?
 4
         (Marx) Yes. So, that is a project to proactively
 5
         replace our leak-prone pipe, which we consider to
 6
         be cast iron and bare steel, are not cathodically
 7
         protected pipe in our system.
 8
         And, as represented here on Bates 039, is that a
    Q
 9
         single project or does that label consist of many
10
         projects?
11
         (Marx) It consists of many projects throughout
12
         the state.
13
         And how would the Company describe the component
14
         projects under this bucket? Is it referred to by
15
         the street? Is it referred to by somebody's
16
         name?
17
         (Marx) They would be referred to by streets.
18
         And these are pipes being replaced, the old pipes
    Q
19
         being replaced with new, is that fair?
20
         (Marx) Old pipes being replaced with new pipes,
21
         yes.
22
    Q
         Where are the documents -- well, I can point to
23
         you, starting at Bates 090 appears to be the
         documents that support the "Main Replacement LPP"
24
```

```
1
         line, is that correct?
 2
         (Marx) Yes. That is correct.
 3
         And we don't need to go into the details of all
 4
         these documents, but the first one that appears
 5
         at Page 90, once I get there, is a "Capital
 6
         Project Expenditure Form". Now, can you tell us
 7
         what the purpose of that form is?
 8
         (Marx) So, at the beginning of the year, we
 9
         identify work through this process. We,
10
         basically, we make a summary of what we'd like to
11
         do under this blanket. And this basically
12
         initiates the approval process. We describe the
13
         project, the work we would like to do in the
14
         upcoming year, assign a budgetary amount to it,
15
         and then that gets routed through the Company
16
         through the proper groups to sign off on it.
17
    Q
         You mentioned a term "blanket". What do you mean
18
         by "blanket"?
19
         (Marx) The "blanket" is the overall funding of
    Α
20
         the projects, the individual projects, they all
21
         roll up into one blanket. So, all the individual
22
         jobs on the streets that we plan to work on, they
23
         all get individual job numbers, which all roll up
24
         to a same blanket project.
```

```
1
         So, a blanket, the label that we discussed on
 2
         Bates 039 is the name of the blanket project for
 3
         "LPP", is that fair?
 4
         (Marx) That is correct.
 5
         And, for projects that are not blankets, it would
         be a different title, for example, "Construction
 6
 7
         of the building at 23 Main Street", if we were
 8
         building a building, that would not -- that would
 9
         be an example of something that's not a blanket,
10
         is that fair?
11
    Α
         (Marx) Yes.
12
         Okay.
13
         (Marx) That would be accurate.
14
         How does -- and a number of the projects on the
15
         list on Bates 039 are blanket projects, is that
16
         correct?
17
    Α
         (Marx) Yes.
18
         How does the Company create a budget for a
    Q
19
         blanket project? Do you know exactly what you're
20
         going to do in the upcoming year or not?
21
         (Marx) I would say, based on -- a lot of it's
    Α
22
         based on previous work. You know, some of them
23
         are a little bit more difficult to project, such
24
         as the City/State Program. But a lot of them, we
```

```
1
         can get a sense of based on what we've spent in
 2
         previous years, what we expect to get done the
 3
         following year.
 4
                    Again, some of the ones, it varies,
 5
         based on maybe some of the city requirements or
 6
         city projects that are going on that we want to
 7
         maybe address some leak-prone pipe or address
         direct conflicts.
 8
 9
                    But, yes, essentially, these budgetary
10
         numbers tend to come from previous year spending.
11
    Q
         And a Capital Expenditure Form, beginning on
12
         Bates 090, requests authority to spend -- where
13
         did the number go? About eight and a half
14
         million dollars, is that correct, on Bates 092,
         "8,601"?
15
16
          (Marx) Yes. That's correct.
17
         And that request is then reviewed by various
18
         people in the management of Liberty, is that
19
         correct?
20
          (Marx) Correct.
21
         And that's what we see on the bottom of
22
         Bates 091, onto the top of Bates 093, is that
23
         correct?
24
          (Marx) That is correct.
```

```
1
         Assuming you get your approval through that
 2
         process, then is it fair to say that you and the
 3
         team go ahead and do the work that was planned?
 4
         (Marx) That's correct. Yes.
 5
         And the next document in this particular one is
 6
         the "Project Close Out Report", beginning at
 7
         Bates 094. What is that for? What's the purpose
 8
         of that?
 9
         (Marx) So, that is, at the end of the year, we
10
         look at "Okay, how did the project go?" We
11
         looked at our initial budget, and then where we
12
         actually came in. You know, we try and
13
         determine, if there is differences, where those
14
         differences may have come from. We fill out
15
         various questions, basically talking about the
16
         quality of the project, and how the blanket --
17
         how things went. And just an assessment of,
18
         essentially, how the year went for each
19
         particular blanket that we have.
20
         And towards the end of that Project Close Out
21
         Report, Bates 097, it shows the initial estimate
22
         of 8.6 million, the actual of 7.8 million, and
23
         the delta of 780,000. So, in this case, the
24
         project was 700,000 less than budgeted, is that
```

```
1
         correct?
 2
         (Marx) That would be correct. Yes.
 3
         And is it fair to say the Project Close Out Form,
 4
         in part, would talk about why it was over or
 5
         under during the course of the year?
 6
         (Marx) Yes. We would try and identify the
 7
         reasons why it may have been under or over.
 8
    Q
         What's not present in this particular example is
 9
         a form for a change in budget. What is that form
10
         called?
11
         (Marx) That would be a "Change Order Form".
12
         utilize these in the event that, as -- throughout
13
         the year, we're tracking what we spend on each
14
         blanket. If we feel that or we're projecting
15
         that we're going to go over our initial budgeted
16
         amount, we would request a Change Order.
17
    Q
         And that document explains the reason for the
18
         change, and similarly gets approvals of the
19
         appropriate people in the chain of command?
20
         (Marx) Correct.
21
         And there are certainly some examples of that in
    Q
22
         this filing today, is that correct?
23
    Α
         (Marx) Yes. There are several blankets from the
24
         2021 season where we did have to go in and
```

request Change Orders.

- Q Okay. Turning now to Exhibit 4, Ms. Menard, there were -- could you sort of list the reasons why we had to create Exhibit 4 over the weekend and yesterday, frankly, for the Commission's benefit today?
- A (Menard) Yes. So, as we talked about the history, the initial filing was made in April.

 The updated depreciation study was performed in May. Then, there was an audit of the step adjustment, and there was an Audit Report filed in early August. And, as a result of that audit, there were several projects or costs that were identified that the Company agreed to remove from this step filing. Since -- so, that was one set of reasons for changes.

And then, since the time of the initial filing, we've had some approvals of various rate changes. So, one of them was the Step 1 adjustment and recoupment of the delay in the Step 1. So, all of these components that changed required us to not only change the revenue requirement, incorporate the results of the depreciation study, but also update our rate

1 comparison.

So, all of those initial exhibits that were filed, what's shown in Exhibit 1 and Exhibit 2, those all needed to be updated. We additionally had a technical session last Friday, where it was requested that we make an update, so we have a complete record for the Commission to review. And that's what's in Exhibit 4.

- At the end of the day, as I understand it, one thing did not change and one thing did change.

 What did not change was the projects before the Commission today do satisfy -- do fill up, for lack of a better word, the \$3.2 million cap that was authorized in the Settlement Agreement, is that correct?
- A (Menard) Correct. So, in the rate case, 20-105, there was a Settlement Agreement. It outlined the requirements for the Step 2, and it capped the revenue requirement at \$3.2 million.

So, when we calculated the revenue requirement for the 2021 projects that went into service, it was originally \$3.4 million. As a result of the changes from the Audit Report, that \$3.4 million was reduced to a little bit over

```
1
         $3.2 million. So, still within the cap. So, the
 2
         revenue requirement itself did not change.
 3
         Stayed within that cap of $3.2 million. And
         then, on top of that, the depreciation change was
 4
 5
         removed from the initial $3.2 million.
 6
         So, the result of the depreciation study lowered
    Q
 7
         the requested increase, is that correct?
 8
         (Menard) That's correct.
 9
         If you could just walk us through Exhibit 4
10
         briefly, what these schedules are, and maybe the
11
         important things to point out to the Commission
12
         that changed?
13
         (Menard) Certainly. In Exhibit 4, I'm going to
14
         start with Bates Page 001. And there was an
15
         additional column. So, if you were to look at
16
         Column (d), that was our initial filing on
17
         April 8th. There's a new column "(e)", which
18
         lists the audit adjustments that were agreed upon
19
         as part of the Audit Report. Column (f) is just
20
         a summing of Columns (d) and (e). And, so,
21
         Column (f) is our proposed list of 2021
22
         in-service amounts. So, it changes from
23
         28.2 million to 27 million.
24
                   Stepping to Bates Page 002 is the
```

revenue requirement. So, you can see, on Line 1, that's the 2021 in-service dollars of the \$27 million. That flows through the revenue requirement in the format that was agreed to as part of the Settlement Agreement. And that results in a total annual revenue requirement, on Line 37, of a little over \$3.2 million, which is subject to the cap of \$3.2 million. And then, the adjustment to the depreciation expense is shown, although it doesn't have a number, it's right above Line 38, \$660,000. The resulting total annual revenue requirement is \$2.5 million.

Moving to Bates Page 003 through -just Page 003, I'm sorry. That is the resulting
rate calculation. I know it's very small to
read, but that's the rate impacts as a result of
this revenue requirement calculation.

Again, next set of exhibits is on Bates
Pages 004 through 007. That shows the proposed
rate impact and changes. And this one actually
shows kind of a history. So, it starts -- excuse
me -- it starts with August 1st, 2022 rates,
layers in the proposed rates, and then outlines
what will happen effective 8/1/23, when the Step

```
1
         1 recoupment will be fully recovered. So, it
 2
         lays out kind of the history of what has happened
 3
         and the future of what's to come.
 4
                    And then, on Bates Pages 008 through
 5
         014, this is the bill impact by rate class, shows
 6
         the summer and winter rate changes, the bill
 7
         impacts on a percentage and total bill basis.
 8
                    And then, finally, on Bates Page 015,
         this is the -- this is an analysis for the Risk
 9
10
         Sharing Mechanism associated with the Keene Phase
11
         1 conversion that was to be included in the Step
12
         2 Adjustment per the Settlement Agreement. And
13
         this is slightly updated. There was an incorrect
14
         rate of return that was initially used. It was
15
         updated from 8.75 to 8.76, and there's a
16
         resulting change that flows through onto the
17
         revenue requirement back on Bates Page 002, on
18
         Line 36.
19
                   And that should walk through
20
         Exhibit 4.
21
         And, Ms. Menard, all of these schedules in
22
         Exhibit 4 are updates of what was in the initial
23
         filing?
24
          (Menard) Yes.
```

```
1
         These aren't new documents, these are updates?
 2
         (Menard) Correct.
         And, briefly, back to Mr. Marx and Mr. Mostone,
 3
 4
         the projects that were completed that comprise
 5
         this, in your opinions, were they prudently
 6
         incurred and necessary for the provision of
 7
         service to our customers?
         (Marx) I believe so, yes.
 8
         And are they in service, the projects that are
 9
    Q
10
         listed on this, in this filing?
11
         (Mostone) That's correct.
12
         (Marx) Yes.
13
         And, Ms. Menard, is it the Company's position
14
         that the resulting rates from this, the proposal
15
         before the Commission today, are just and
16
         reasonable?
17
    Α
         (Menard) Yes.
18
         And one last thing, Ms. Menard. The Settlement
    Q
19
         Agreement called for the second step to go into
20
         effect August 1. Clearly, that didn't happen for
21
         the reasons that are in the file. With the first
22
         step, the Company did go through a calculation to
23
         kind of pick up the missing time. Here, assuming
24
         the Commission acts and approves this as of
```

1		September 1, is the Company requesting a similar
2		catch-up, if you will, for the missing month?
3	А	(Menard) No. The Company is requesting these
4		rates would go into effect on September 1st.
5	Q	And the reason that the Company didn't request,
6		in effect, the month of August is what?
7	А	(Menard) There's two reasons. One is, because
8		it's cleaner to explain, easier to utilize this
9		new rate going forward, in terms of the impacts
L 0		to the Revenue Decoupling Mechanism, the Revenue
L1		Per Customer calculation. So, we are proposing
L 2		that it go into effect on September 1st, at that
L 3		annual level.
L 4		And then, the second reason is that
L 5		August tends to be a lower revenue month from a
L 6		gas perspective. So, it will have less of an
L 7		impact overall.
L 8		MR. SHEEHAN: Thank you. Those are all
L 9		the questions I have.
2 0		[Court reporter interruption regarding
21		direct examination of Witness Normand.]
22		MR. SHEEHAN: Oh. Mr. Normand didn't
23		file testimony. He's here just because I believe
2 4		Staff has some DOE has some questions for him,

```
and the Commission may as well.
 1
                    CHAIRMAN GOLDNER: Okay. Very good.
 2
 3
         Let's move to cross-examination, and Attorney
 4
         Dexter.
 5
                    MR. DEXTER: Thank you, Mr. Chairman.
 6
         I have a number of questions prepared, before I
 7
         got Exhibit 4. But I'm going to try to just do
 8
         some questions on Exhibit 4, which, as everyone
 9
         knows, came in at close-of-business last night,
10
         to try to make sure I understand that, before
11
         going to my prior questions.
12
                       CROSS-EXAMINATION
1.3
    BY MR. DEXTER:
14
         So, if I were to look in Exhibit 4 to find the
15
         actual rates that are proposed for approval here
16
         today, where would I find that in Exhibit 4?
17
         (McNamara) The requested rates --
18
                    [Court reporter interruption.]
19
    BY THE WITNESS:
20
         (McNamara) The requested rates are found on Bates
21
         Page 004 of Exhibit 4. And the proposed rates
22
         for effective 09/01/2022 are in Column (b).
23
    BY MR. DEXTER:
         Thank you. And I'd actually have to go beyond
24
```

```
1
         Page 4 to see all the rates that are proposed.
 2
         would need to go to Pages 4, 5, 6, and 7 for all
 3
         the various rate classes, is that right?
 4
         (McNamara) That's correct.
 5
         Okay. And, so, Column (b) are the rates that are
 6
         before the Commission today?
 7
    Α
         (McNamara) Yes.
 8
         Okay. Now, Columns (c) and (d), is Liberty
 9
         requesting sort of pre-approval for these
10
         ultimate rate decreases in (c), and then the
11
         result in (d), or is this more for informational
12
         purposes?
13
         (McNamara) This is more for informational
    Α
14
         purposes. It is showing the impact of Step 1,
15
         how we propose to recover it, that -- which was
16
         approved. I don't have the order number in front
17
         of me.
18
         No. That's fine. And, so, if I under --
19
         (Menard) And just to clarify. So, Step 1, there
    Α
20
         was a recoupment due to the delay, of the
21
         12-month delay in recovering $4 million. And,
22
         so, when that approval was granted, it's granted
23
         for a 12-month period. So, at the end of that
24
         12-month period, those rates drop off. And, so,
```

```
1
         that's what this is showing.
 2
         That's what Column (c) is showing?
 3
         (Menard) Correct.
 4
         Okay. And, so, Column (d), which is labeled
 5
         "Proposed Rates Effective 8/1/23", I guess my
 6
         question is, does Liberty foresee making another
 7
         rate change proposal sometime in the Summer of
 8
         2023 to make this effective?
 9
         (Menard) Yes, we would have to. Any time we
10
         change rates, we would have to request a change.
11
         Well, I agree with that. So, that's excellent.
    Q
12
         I just want to make sure I know what -- I want to
13
         make sure we know what's at issue here today.
14
         So, that's very helpful. Thank you.
15
                   Now, I'm going to jump to Page 2 of
16
         Exhibit 4, and this is an updated revenue
17
         requirement calculation. So, the rates that we
18
         just talked about, is it correct that they're
19
         designed to collect 2,539,700 -- I'm sorry,
         "$2,539,784"?
20
21
         (Menard) That's correct.
22
    Q
         Okay. And the development of the rates to
23
         collect that amount is shown on Page 3 -- Page 3,
24
         is that right?
```

```
1
          (Menard) Page 3?
 2
         Page 3 of Exhibit 4. It's entitled "Rate
 3
         Calculation".
 4
         (Menard) The development of the revenue
 5
         requirement?
 6
         No. The development of the rates --
 7
    Α
         (Menard) Oh, the rate.
         -- that we talked about on Column (c), right?
 8
 9
    Α
         (Menard) Yes.
10
         So, I would expect, I haven't had a chance to go
11
         through this in detail, and it's very difficult
12
         to read, but I would expect that somewhere on
13
         this page I should see the $2,539,000 --
14
         $2,540,000 revenue requirement. And I would
15
         expect to find it, I think, down in the block
16
         called "Incremental revenue proof", but I could
17
         be wrong about that.
18
                    So, I guess my question is, do I find
19
         that $2,500,000 number on this page, and, if so,
20
         where?
21
         (Menard) It's not actually shown on the page.
    Α
22
         You'd have to sum values together. But what
23
         this -- what this page is doing is it's taking
24
         the two and a half million dollar revenue
```

```
1
         requirement and it's allocating it to the
 2
         classes, and it's allocating it according to the
 3
         rate design. So, some goes to the customer
 4
         charge, some goes to the volumetric charge
 5
         summer/winter.
 6
                    So, I don't have a total on this page,
 7
         but you'd have to add up several lines.
 8
         Right. And this is, from what I remember from
 9
         rate cases, there's always a sheet like this, I
10
         think that it's called the "Rate Design
11
         Worksheet", or something.
12
         (Menard) Yes.
13
         And one thing that we always check at the
14
         Department of Energy is to make sure that we're
15
         starting with the right number, so that we know
16
         that the rates are actually, like you said, we're
17
         dividing up the right revenue requirement.
18
         could you tell us which of the numbers that would
19
         have to be summed to hit the 2.5 million?
20
         (Menard) If you give me a minute, I have to go
21
         into the spreadsheet.
22
    Q
         Sure.
23
         (Menard) So, if you go on to Line -- gosh, I
24
         can't even read this, Line 90, and you sum those
```

1 across, that should get you your two and a half 2 million dollars. 3 Q Okay. And it sounds like you're looking at an 4 Excel spreadsheet? 5 (Menard) I am. 6 And does that some to the 2,540,000 that we're 7 talking about? 8 (Menard) Yes, it does. 9 Okay. Thank you. Okay. So, having established Q 10 that the rate calculation worksheet is done using 11 the correct revenue requirement number, I wanted 12 to ask you about the percentages that appear in 13 the boxes starting on Page 93 [3?]. And I see a 14 lot of 2 percent and 3 percents spread across 15 Lines 97, 106, and 111, and 115. And I see some 16 5 percents. What do -- and I see some 4 17 percents. What do those percentages represent? 18 (Menard) Are you referring to Lines 97, 102, and Α 19 111 on Bates 003? 20 Yes. And Line 115. 21 (Menard) And 115, okay. Those are a comparison Α 22 of current rates effective August 1st, to the 23 proposed rate effective September 1st. It's the 24 percentage change.

```
1
         In the various rate blocks --
 2
         (Menard) In the various --
 3
         -- or, rate elements?
 4
          (Menard) Yes. There's a --
 5
         Okay. So, for example, -- I'm sorry.
 6
         (Menard) There's a customer component, a
 7
         volumetric component for winter and summer.
 8
         Okay. And the reason it's zero on Line 97 for
 9
         Columns (B), (C), (D), and (E) is because the
10
         Settlement provides that the step adjustments
11
         will not increase the residential customer
12
         charges, correct?
13
         (Menard) Correct.
    Α
14
         And I guess I would have expected that a step
         adjustment would be a so-called across-the-board
15
16
         increase, in other words, an equal -- that it
17
         would affect each class the same on a percentage
18
         basis. That's not the case here, is that right?
19
         Just wondering where the rate design came from?
20
         (Menard) The rate design was developed as part of
21
         the 20-105 rate case. And it's -- we continue to
22
         use that rate design. And flow the distribution
23
         rate increase according to the design that was
24
         agreed upon in that case.
```

```
1
         Okay. All right. Thank you. Which is not an
 2
         across-the-board equal percentage for each class?
 3
    Α
         (Menard) Correct.
 4
         Okay. Again, on the small print, on Exhibit 4,
 5
         Bates 003, Lines 23 and 24, one is called "Total"
 6
         and one is called "Combined". Can you explain
 7
         what the difference between "Total" and
         "Combined" is?
 8
 9
         (Menard) Yes. Just give me a second. "Total" is
10
         the customer and volumetric amounts from Lines 21
11
         and 22. "Combined" is combined, the -- includes
12
         the MEP rate. So, it would be a sum of Columns
13
         (B) and (C) for Line 23, if we were looking in
14
         the Residential R-1 and R-5.
15
         Yes. And what's the "MEP rate"?
    0
16
         (Menard) It is the main -- Cathy?
17
    Α
         (McNamara) It's the "Managed Expansion Plan
18
         rate".
19
         And what's that?
    Q
20
         (McNamara) The "Managed Expansion Plan rate" is
21
         30 percent higher for the distribution rate than
22
         its -- I'm trying to think of the right term to
23
         use. So, we have regular rates. So, in the
24
         first column, "R-1" and "R-5", for example, R-1
```

```
1
         is our regular Residential Non-Heating, and R-5
 2
         is its Managed Expansion Plan rate. And, subject
 3
         to check, I believe it has to do with, when we
 4
         put in new developments and things, those
 5
         customers pay a premium to get the services
 6
         connected and have the gas put in while the
 7
         development is being constructed.
 8
         So, the premium is in lieu of a contribution in
    Q
 9
         aid of construction, it's spread out over time,
10
         is that right?
11
         (McNamara) I believe so, yes.
12
         Okay. Then, why -- I guess I don't understand
13
         the point of summing those two numbers under Line
14
         24 and combining them. Do those numbers go
15
         anywhere? I don't have the Excel handy. Do
16
         those numbers go anywhere on this sheet or is
17
         that just for display?
18
         (McNamara) I would need to look at the formula
    Α
19
         for that. But they're combined because they're
20
         both Residential Non-Heating customers. So,
21
         they're the same type of customers, but they're
22
         on two different rates because of the expansion
23
         plan. So, it's telling you that the total rate
24
         change for -- or, the total rate change for both
```

```
1
         the -- for all residential non-heating customers
 2
         is the total, and -- let me see if I look at my
 3
         computer. And that's why they're combining them,
 4
         on Line 24, for example.
 5
         Is that another way of saying that you want the
 6
         same rate design to apply to both the regular
 7
         customers and the MEP customers for that class?
 8
         (McNamara) Correct.
 9
         So, that's what that effect -- that's the effect
    Q
10
         of this, is to get them the same rate design?
11
         (McNamara) Correct. With the difference that one
12
         has that premium in lieu of the contribution.
13
         Okay. And, Ms. Menard, you had mentioned, in
14
         response to questions from Attorney Sheehan,
15
         that, although these rates won't go into effect
16
         until September 1st, or they're proposed for
17
         effect September 1st, they're really only going
18
         to be in effect for 11 months, correct?
19
         (Menard) No. Not correct.
    Α
20
         Okay. So, they will be in effect --
21
         (Menard) It's an annual revenue requirement.
    Α
22
         Permanent. Okay, permanently.
23
    Α
         (Menard) Yes.
24
         Have you calculated how much -- well, let me --
```

```
1
         let me rephrase the question. If these rates
 2
         were in effect for a 12-month period, they are
 3
         designed to collect 2,540,000, correct?
 4
         (Menard) Correct.
 5
         Okay. Have you calculated how much of that
 6
         2,540,000 is expected to be collected in the
 7
         first 11 months that they're going to be in
 8
         effect?
         (Menard) No, I have not.
 9
10
         Okay. But you would expect it would be less than
11
         the 2,540,000?
12
         (Menard) Yes.
13
         Okay. And, so, when August 1st, 2023 comes
14
         along, again, looking at Page 4 of Exhibit 4,
15
         Column (c) talks about a rate decrease to apply
16
         to the recoupment of the delay in the first step
17
         adjustment. That there won't need to be a
18
         corresponding decrease for this step adjustment,
19
         is that right?
20
         (Menard) Correct.
    Α
21
         Okay. Okay. So, I wanted to spend some time
    Q
22
         comparing the list of projects that was approved
23
         in the Settlement in DG 20-105, to the list of
24
         projects that makes up the revenue requirement
```

```
1
         that's at issue today.
 2
                   And I know, in direct exam, Attorney
 3
         Sheehan referred to "Exhibit 1, Bates 039". But
 4
         I believe it would work just as well using
 5
         Exhibit 4. So, I guess I should start by saying
 6
         "Is that right?" Exhibit 4, Page 1, shows the
 7
         list of projects that are before the Commission
 8
         for recovery today, right?
         (Menard) Correct.
 9
10
                   MR. DEXTER: Okay. And I have
11
         Exhibit 2 [Appendix 2?] of the Settlement from DG
         20-105. And we would ask the Commission to take
12
13
         administrative notice of that. It's Exhibit 49
14
         in that case. But, for ease of comparison, I
15
         brought paper copies, if anyone would like a
16
         paper copy?
17
                   CHAIRMAN GOLDNER: Yes, please.
                   MR. DEXTER: Okay.
18
19
                    [Mr. Eckberg distributing documents.]
20
                   MR. DEXTER: For the Bench. Mike, do
21
         you want one?
22
                   MR. SHEEHAN: Sure.
23
                   WITNESS MENARD: Could we have one up
24
         here?
```

```
1
                   MR. DEXTER: Sure.
                                        I have lots of
 2
         them.
 3
                   MR. SHEEHAN: It's like the old days,
 4
         with paper.
 5
                   WITNESS MENARD: We can share.
 6
                   MR. DEXTER: I came into the office and
 7
         felt obliged to use the copier.
    BY MR. DEXTER:
 8
 9
         So, I'd like to do two things. Because I'm
10
         trying to trace -- I'm trying to trace from what
11
         I remember from the Settlement to what we have
12
         here today.
1.3
                   So, I'm going to start with Appendix 2
14
         from the Settlement, and ask you, or the panel,
15
         for the first project, that's called "Leak
         Repairs", "1,750,000". Where does that appear on
16
17
         Exhibit 4, Page 1?
18
         (Marx) That's Line Item 7. I'm sorry, Line
    Α
         Item 6.
19
20
         Okay. Line Item 6. That's what I was going to
21
         ask. Line Item 6. Okay. And, now, turning to
22
         Exhibit 4, Page 2, what column would that project
23
         fall under?
24
         (Menard) That would fall under FERC Account 367,
```

```
1
         which is -- doesn't have a column number, but the
         heading says "Transmission Mains".
 2
 3
    Q
         Okay. Thank you. So, now, let's go to the next
 4
               The next one is called "LPP City/State".
 5
         This is significant. It's $23 million in the
 6
         Settlement. I understand from the testimony that
 7
         that is made up of five different projects on
 8
         Exhibit 4, Page 1. Could you tell me which of
         the five projects, you know, by line number?
 9
10
         (Marx) Yes. So, that would consist of Line 1,
11
         Line 7, Line 8.
12
         Well, let me just --
13
         (Marx) I'm sorry.
    Α
14
         -- catch up with you for a second.
15
         (Marx) Yes.
    Α
16
         Okay. So, Line 1, Line 7, Line 8. Yes?
17
    Α
         (Marx) Line 13.
18
         Thirteen.
19
         (Marx) And Line 14.
    Α
20
         Okay. And, if it's possible, to tell me what
    0
21
         column they appear on, please, on Page 2? And I
22
         realize they may not be the same column, but --
23
    Α
         (Menard) It is the same column, "Transmission
         Mains". They're in FERC Account 367.
24
```

```
1
         Okay. Good. All right. And, so, and I'm going
 2
         to come back to ask you about these, but I'm just
 3
         trying to trace them. And I'm sorry, this is a
 4
         little tedious, but I don't know any other way to
 5
         get this information across.
 6
                   So, "Aldyl-A Replacement", this one
 7
         should be easy. Could you tell me what line on
 8
         Exhibit 4, Page 1, we're dealing with?
         (Marx) That would be Line 10.
 9
10
         Okay. And what column on the next page,
11
         Exhibit 4, Page 2, would that be?
12
         (Menard) The "Transmission Mains" column.
13
         367?
    Q
14
         (Menard) Correct.
         Account 367. Okay. Same question for the "K
15
    Q
16
         Meter Replacement Program"?
17
    Α
         (Mostone) That would be Line Item 9.
18
         Yes. And then, on Exhibit 4, Page 2, what
    Q
19
         account would that be?
20
         (Menard) This one is actually a different one.
21
         This is in 381, which is the "Meters" column.
22
    Q
         Very good. Okay. The next one on the Settlement
23
         list, from Exhibit 2 [Appendix 2?] from the
24
         Settlement, is "Main Replacement Valve Reactive".
```

```
1
         Where does that show up on Exhibit 4, Page 1?
 2
         (Marx) That would be Line 11.
 3
         And where would that show up, which column would
 4
         that show up on on Exhibit 4, Page 2?
         (Menard) "Transmission Mains 367" column.
 5
 6
         367.
               The "Dresser Coupling Replacement", my
 7
         understanding was that project wasn't completed.
         So, that's not on Exhibit 4, Page 1, correct?
 8
 9
    Α
         (Menard) Correct.
10
         And, therefore, it's not on Exhibit 4, Page 2,
11
         either, correct?
12
         (Menard) Correct.
13
         Okay. And, lastly, "Gas System Planning &
14
         Reliability", where would that show up on Exhibit
15
         4, Page 1?
16
         (Marx) That would be Line 15.
17
    Q
         And under which column in Exhibit 4, Page 2?
18
         (Menard) "Transmission Mains 367".
19
         Okay. And, so, now I'm going to try to identify
    Q
20
         the projects on Page 1 of Exhibit 4 that we
21
         haven't mentioned as appearing on the original
22
         list. And, so, I believe, I'm going to circle
23
         these, I believe it's Line 2, which is "Nashua
24
         Paving"; Line 3, which is "Meter Protection
```

```
1
         Program"; Line 4, which is "Cathodic Protection
 2
         Program"; Line 5, which is "Replacement Services
 3
         Random", Line 12, which is "Purchase
 4
         Miscellaneous Capital Equipment & Tools", Line
 5
         16, which is "IT"; 17, which is "Transportation";
 6
         18, which is "Meters"; and 19, which is "Keene
 7
         Expansion".
                    Is it correct that all those lines on
 8
 9
         Exhibit 4, Page 1, do not show up on Appendix 2
10
         of the Settlement?
11
         (Menard) That is correct.
12
         Okay. And is it fair to say that those numbers
13
         that I just mentioned and circled were the
14
         substitute or replacement projects that were
15
         listed in the testimony?
16
         (Menard) That is correct. Those were listed on
17
         Bates 013 of Exhibit 1.
18
         Okay. So, now, back to Appendix 2 of the
    Q
19
         Settlement. I just want to go through and get a
20
         brief description of the projects that were
21
         included on the list for the Settlement. The
         first one being "Leak Repairs, 1,750,000",
22
23
         we've learned that that appears in
24
         Appendix 4 [Exhibit 4?], Page 1, at Line 6, in
```

```
1
         the requested amount of 1,322,000. And if you
 2
         could tell me a bit about what that project
 3
         involves, and the reasons that it came in I'll
 4
         call it "under budget"? And, if that's not the
 5
         right term, please tell me what the right term
 6
         is.
 7
    Α
         (Mostone) So, yes, that is what it is. It's leak
 8
         repairs. So, we start a budget at -- we try to
 9
         estimate the budget beginning of the year,
10
         depending on what we feel we're going to need.
11
         So, as we discover leaks, we do repair them
12
         during the course of the year throughout the
13
         season. We make adjustments from there, whatever
14
         is needed. So, the budget started at 1.7
15
         million; we ended up at 1.3 for the year.
16
         Okay. And, so, it kind of sounds exactly like
17
         what its description would lead you to believe.
18
         In other words, these are leaks that occur during
19
         the -- that occurred during the course of 2021,
20
         and Liberty went and out and repaired them?
21
         (Mostone) That's correct.
22
    Q
         Okay. And I don't want to get too hung up on the
23
         "Priority" column on Exhibit 4, Page 1. But I do
24
         want to ask about it. These are listed as
```

categorizations is "Safety". Could you explain

"Mandated". I see one of the possible

why it's "mandated", and comment on whether or not you would consider this a "safety" project or a project that enhances customer safety?

A (Mostone) So, we have mandated requirements on grading of leaks. From that, when a field employee or a leak surveyor goes out and performs the task of discovery of the leak, they monitor the area, see what the percentages are, and what the categorize — they categorize it by Grade 1, 2, and 3. There, that kind of tells us when we have to do the repair. So, considered a Grade 1 would be considered an emergency, needs to be done right away, that has more of a safety issue. It could have a potential to be a hazard. It gets repaired right away.

Grade 2, we have a state requirement, it's mandated that we repair the leak within six months of discovery, and/or by year-end 2021, whatever comes first. And those are monitored throughout the year, to make sure that nothing has, you know, developed into a larger leak than what it is. And, if it does, then we'll upgrade

```
it to a larger and get it done right away.
 1
 2
         Okay. And maybe I'm just stating the obvious,
 3
         but you would agree that repairing these leaks
         under this project enhances the safety of the
 4
 5
         Company's system?
 6
         (Mostone) Correct.
 7
    Q
         Okay. All right. Now, the next item, again,
 8
         this is the largest item on Appendix 2 of the
         Settlement, it's called "LPP-City/State". It's
 9
10
         $23 million. And we've learned that it's spread
11
         over five different lines. And we covered this
12
         in the tech session, and I read the testimony.
13
         And, so, now I understand that, for purposes of
14
         the Settlement, these were combined. But I'd
15
         like to get into the individual components of the
16
         23 million.
17
                   So, the first one that I wrote down is
18
         "Line 1". That's called "Main Replacement
19
         LPP-Restoration". Could you explain what that
20
         is?
21
         (Marx) Yes. So, that is from -- it's actually
    Α
22
         work that was completed, gas main replacement
23
         work that was completed in 2020, where maybe it
24
         went later in the season, and we couldn't
```

```
1
         complete the final restoration of the trench and
 2
         excavation work we had to do. So, what happened
 3
         is, we go in the following year and complete that
 4
         final restoration.
 5
                    So, that's what that line item is for,
 6
         is to finish the final restoration of projects
 7
         from the previous year --
 8
         Okay.
    Q
 9
          (Marx) -- under the --
10
                    [Court reporter interruption.]
11
                    MR. DEXTER: I'm sorry. I spoke over
12
         him, I'm sorry.
1.3
    CONTINUED BY THE WITNESS:
14
          (Marx) Sorry. Under the Leak-Prone Pipe Program.
    BY MR. DEXTER:
15
16
         Well, that's what I was going to ask you. So,
17
          "LPP" stands for "Leak-Prone Pipe"?
18
         (Marx) Correct.
    Α
19
         You mentioned, in direct exam from Attorney
20
         Sheehan, I believe, that your Leak-Prone Pipe
21
         Program is to replace bare steel and cast iron
22
         mains, is that right?
23
    Α
          (Marx) That would be correct.
24
         And I think I saw somewhere in the construction
```

```
1
         documents that those mains could have been
 2
         installed anywhere between 1890 and 1950, is that
 3
         right?
 4
         (Marx) That's accurate. Yes.
 5
         Okay. And, again, stating the obvious, but you
 6
         would agree that replacing these leak-prone pipes
 7
         would improve the safety of Liberty's system?
 8
         (Marx) I would agree, yes.
 9
         Even though it's called "mandated" in Column (c)?
    Q
10
         (Marx) Yes.
11
         Okay. And the "restoration" that you talked
12
         about is essentially paving, is that right?
13
         (Marx) Yes.
    Α
14
         Backfilling and paving?
15
         (Marx) Yes. Correct.
    Α
16
         Okay. So, that takes care about 2 million of the
17
         23 million that was listed in the Settlement.
18
                   So, the next project is Line Number 7.
19
         This is called "Main Replacement LPP", leak-prone
20
         pipe. Again, this is $8 million. Could you
21
         explain briefly what this project is all about?
22
    Α
         (Marx) So, this is where we actually go and
23
         replace the main in the street. We identify our
24
         leak-prone pipe, cast iron or bare steel as you
```

```
1
         mentioned before, and it gets replaced with new
 2
         pipe, and then the old pipe gets retired.
 3
         services get transferred to the new -- to the new
 4
         main from the old main, and then we retire and
 5
         abandon the old cast iron or bare steel main.
 6
         Okay. And this is a larger item. I think I saw
 7
         in the construction documents that this replaced
 8
         about 3.7 miles or so, is that right?
 9
         (Marx) I'd have to look at that individual -- it
10
         is 3.6? Okay. Then, yes, that is correct.
11
         3.6 miles.
    Q
12
         (Marx) Yes.
13
         For a number of years I recall that the Company
14
         had a so-called "Cast Iron/Bare Steel Program",
15
         which had periodic rate adjustments to address
16
         these leak-prone pipes. Is this essentially a
17
         continuation of that program?
18
         (Mostone) Yes. That's correct.
    Α
19
         Okay. And how many miles of leak-prone pipe are
20
         left on Liberty's system?
21
         (Mostone) Start of the year, roughly about 40
    Α
22
         miles.
23
    Q
         The start of 2022?
24
          (Mostone) Correct.
```

```
1
         Okay. Forty miles. And do you have a projection
 2
         over what period of time it would take to --
 3
         well, let me ask you this. Does the Company
 4
         intend to continue to replace the leak-prone
 5
         pipe?
 6
         (Mostone) Yes.
 7
         And do you have an estimate over what period of
    Q
 8
         time that will take place?
 9
         (Mostone) We're looking at probably another five
10
         more years.
11
         Five more years. Okay. The next project
    Q
12
         that made up the 23 million on Appendix 2 of
13
         the Settlement is Line Number 8 on
14
         Appendix 4 [Exhibit 4?], Page 1. This is called
15
         "Main Replacement Fitting Leak-Prone Pipe",
16
         roughly half a million dollars. What does this
17
         involve?
18
         (Mostone) This involves the field employees going
    Α
19
         into homes and finding the location for the --
20
         moving the meters from inside to outside, finding
21
         a good location outside and piping from the
22
         existing meter to the outside of the new
23
         location.
24
         And why do you move meters from inside to
```

```
1
         outside?
 2
         (Mostone) It's our responsibility now for Liberty
 3
         to move the meters out, so we have direct access
 4
         to the meters.
 5
    Q
         When you say it's your "responsibility", is that
 6
         a state mandate or a federal mandate?
 7
         (Mostone) It's been discussed in a state mandate
    Α
 8
         to have it done. It's not really written that we
 9
         move everything out. There are certain areas
10
         that we can't move everything out. But, yes,
11
         it's a practice, a common practice, to be moving
12
         all the meters out that we can.
13
         Okay. I was thinking of the term "best
    Q
14
         practice".
15
         (Mostone) Yes.
    Α
16
         Would you call that an "industry best practice"?
17
         (Mostone) Yes, sir.
18
         And, so, if I understand this correctly, when
    Q
19
         you're replacing the leak-prone pipe, and you've
20
         got to hook an existing meter up to the new pipe,
21
         do you take that opportunity to move a certain
22
         number of meters outside?
23
    Α
         (Mostone) That is correct.
24
         Okay. Again, we'll be here till Friday if I
```

1 don't speed this up. 2 But Line 13 is the next project in this 3 category. This is called "Main Replacement 4 City/State Construction". Now, I want to start 5 by saying that "leak-prone pipe" does not appear 6 in this title. Right? This is not a leak-prone 7 pipe project? (Marx) It is not specifically for leak-prone 8 9 pipe. The City/State Program could apply to any 10 of our facilities. 11 Okay. And could you explain briefly what a Q 12 "City/State Program" is? 13 (Marx) So, yes. We work with the cities and 14 towns to coordinate their work with -- not only 15 with our work, but with our existing 16 infrastructure. There's several projects that a 17 city, the state, or a town proposes where there 18 becomes a direct conflict between what they're 19 looking to do, whether it be bridge, road 20 reconstruction, drainage, any such projects, in 21 our existing facilities. We try and work to see

if there's a -- if there's another approach we

relocate. But there's many instances where it's

could take, so that we could avoid having to

22

23

24

```
1
         inevitable and unavoidable, that we need to
 2
         relocate in order to accommodate for their work.
 3
                    So, it could be a cast iron main, but
 4
         it also could be a plastic main or a coated steel
 5
         main, you know, main that we wouldn't typically
 6
         choose to replace.
 7
    Q
         Okay. And I don't want to oversimplify this, but
 8
         it sounds like this is a situation where one of
 9
         the towns in which you operate is doing some
10
         construction, and your -- Liberty's gas main just
11
         needs to be moved?
12
         (Marx) Correct.
13
         As in the town tells you that. You don't really
14
         have a lot of discretion over that, is that
15
         right?
16
         (Marx) Correct. Like I said, we try and work
17
         with them to see if there's an alternative.
18
    Q
         Okay.
         (Marx) But a lot of times, ultimately, yes, the
19
    Α
20
         answer is we need to relocate.
21
    Q
         And, if you see a situation where you can make a
22
         safety improvement by replacing one of these
23
         leak-prone pipes with a more modern pipe, you
24
         take advantage of that?
```

1 (Marx) Yes. Of course. 2 Do you also take advantage of the pipe being 3 exposed and replacing it with a larger pipe, for 4 example, for your sales growth project or your 5 projected sales growth that you want to take into 6 account? 7 Α (Marx) That is something that we would consider, 8 yes. 9 Q Okay. Do know if that happened in 2021 with 10 connection with this 7.9 million on Line 13? 11 (Marx) I don't think that was necessarily the 12 problem, where we ran over our allotted budget. 13 What happened that particular year is we just --14 we work with the towns in advance to try and 15 catch this, these, you know, potential conflicts 16 earlier in the season. So, you know, we plan out 17 our work. We have our work at the beginning of 18 the season. But, then, inevitably things come 19 up. You know, the towns, they -- maybe they 20 start a project and they find a problem in the 21 field, or they just -- they come to us kind of late, later in the season, where maybe we didn't 22

plan for it initially, but now we have to respond

That did happen on a few occasions in

23

24

to it.

```
1
         2021.
 2
         How many -- how many, I think you called them --
 3
         these are "projects", I think you called them
 4
          "jobs". How many jobs, roughly, were covered by
 5
         this 7.8 million on Line 13? Is it like dozens
 6
         or one or two, or hundreds?
 7
          (Marx) In terms of scale, I'd say it's in the
    Α
 8
         double digits. I want say it would have
 9
         exceeded, say, 30.
10
         Okay.
11
          (Marx) I could get you an exact number.
12
         No, that's fine.
13
          (Marx) Sure.
    Α
14
         I'm just trying to get an idea what's going on.
15
          (Marx) Yes. Okay.
    Α
16
         So, it's numerous projects?
17
    Α
          (Marx) Yes. Yes.
18
         Yes. And, lastly, Line Number 14 is called, it's
    Q
19
         only 49 -- it's 549,000, sorry, "Service
20
         Replacement Fitting City/State Construction".
21
         Could you just explain what that is?
22
    Α
         (Mostone) So, pretty similar to the "Fitting
23
         Leak-Prone Pipe", on the City/State projects,
24
         once we are either relocating the services, we
```

```
1
         also have to bring the services up to, say,
 2
         specs. So, if they're doing cast iron/bare steel
 3
         main replacement, they will also do a service
 4
         replacement and move the meters from the inside
 5
         to the outside, so we're only there one time and
 6
         completing the process.
 7
         So, this is -- but this is not -- this is under
    Q
 8
         the City/State Program. So, I understand that
         this says "Service Replacement". I guess I'm
 9
10
         confused why there isn't also a "Meter
11
         Replacement" for City/State, like there was for
12
         leak-prone pipe up above?
13
         (Mostone) It's very similar. It is similar to
14
         the "Main Replacement" -- the "Fitting
15
         Replacement" up above. That is where it moves
16
         the meter out, it does the same thing. When we
17
         are working on any of our assets, we have to
18
         bring them up to the current standards.
19
         Okay.
    Q
20
         (Mostone) And that's why we currently do that.
21
         Okay. Okay. When I asked about the number of
22
         jobs that were under the Line 13, 7.8 million,
23
         and the answer was, you know, roughly in the area
24
         of 25 to 30. I'd like to ask the same question
```

```
up for Line 7, "Main Replacement LPP". How many
 1
 2
         jobs was that?
         (Marx) That would be in the same ballpark.
 3
    Α
 4
         Okay. Again, numerous jobs?
 5
         (Marx) Yes.
 6
         Okay. All right. Okay. I'm going to, back on
 7
         Exhibit 2 [Appendix 2?], in the interest of time,
         I'm going to skip over the "Aldyl-A", the "K
 8
         Meter", and the "Main Replacement". But I did
 9
10
         want to ask you about the "Dresser Coupling
11
         Replacement". This is a project that wasn't
12
         done, correct?
13
         (Mostone) So, the dresser coupling, a little
14
         confusion here with this, it's also part of the
15
         Leak Repair projects. Some of it gets -- when
16
         they're single couplings, they get -- or they get
17
         cut out and/or encapsulated. What these are is
18
         these are leaks that are identified during the
19
         winter months mostly. The old dresser couplings,
20
         when they put the mains together, they used this
21
         coupling that had rubber seals in it, and then
22
         they had the two nuts, they tightened them, and
23
         that was the way they put the mains together.
24
                   What happened throughout the years,
```

these mains are probably -- were put in in the 1960s to early '70s. So, these couplings, after through time, the rubbers inside start to deteriorate somewhat. So, during the winter months, during ground movement, they will actually start developing small leaks. And then, they will, as the frost comes out of the ground, they will actually seal back up.

So, what happens here is, they -- we would turn and we'll go out and identify them during our surveys, and we will pin the leaks during the winter months. And then, we'll go back, we grade them, and we go back and do the repair. So, it's part of the leak-prone pipe process, because it's only one asset.

Whereas, the dresser coupling replacement, it's a valve cluster. It's more of several -- like an intersection, say, a four-way intersection, where you have mains going in four different directions, and then there's a set of valves here, that's a complete cutout of the asset and removed, and then reinstall a whole set of new valves, and it's welded back together. A little bit more of a process.

1 So, I guess I'm confused then. Would you Okay. 2 say that the project was completed or it wasn't 3 completed? 4 (Mostone) So, again, we put the project together 5 for -- we put the project together beginning of 6 the year, and we'll look to identify how valve 7 clusters we may have during the course of the 8 year. 9 Q Right. 10 (Mostone) I know we did some last year, in 2021. 11 I do not have the number. 12 Okay. 13 (Mostone) But, as far as, you know, completing, 14 we do complete everything, in all leaks, during 15 the course of the year. 16 And, to the extent some of the couplings 17 were replaced, you're saying they would have 18 fallen into that 23 million of Leak-Prone Pipe 19 City/State Program, the cost of that? Just 20 trying to figure out where it is in the -- I know 21 this is a regulatory case. But just trying to 22 figure out where it falls in on the recovery 23 schedule? 24 (Mostone) On the recovery schedule for the 23

1 million? 2 Well, it's actually where it falls in on, if at 3 all, on Exhibit 4, Page 1? If it fell into one 4 of those projects we were just talking about? 5 [Witness Mostone and Witness Marx 6 conferring.] 7 BY THE WITNESS: 8 (Mostone) So, it's not part of -- as far as I 9 know, it's not part of the 23 million. 10 BY MR. DEXTER: 11 Okay. Okay. And, lastly, on Exhibit 2 [Appendix 2?] from the Settlement a couple years ago, we 12 13 had "Gas System Planning & Reliability" budgeted at "2.9 million". I understand that that shows 14 15 up on Line 15 of Exhibit 4, Page 1. The actual 16 amount was just under a million dollars. This 17 project is labeled "Discretionary". Could you 18 explain what this project is and how it came in 19 significantly under budget? 20 (Marx) Okay. So, yes. These problems -- these Α 21 projects are created by the Engineering 22 Department to basically help improve parts of our 23 system where we may see, you know, lower capacity 24 or lower pressures in our hydraulic model. So,

we'll create a project in order to address such issues, so we can, you know, deliver a more reliable gas service to our existing customers, and also facilitate -- possibly facilitate further growth. So, that's what these projects cover.

Why we were underspent? I believe, in 2021, we did plan some initial projects that did not end up getting to the construction phase.

So, we had initially intended to complete them, but they ended up not making it to the construction phase.

Q Okay. I believe this was addressed in -- excuse me, in the testimony, on Exhibit 1, Page 22. I'm going to go there. I think this is what we're talking about, but I'll ask you when I get there.

So, I'm looking at Exhibit 1, Page 22, the top of the page talks about "Gas System Planning & Reliability". So, I think I'm in the right place. It was budgeted for 2.9 million. It says the actual cost was 1.8 million. But Exhibit 1 -- Exhibit 4, Page 1, says the actual cost was about half that.

So, let's just focus on what was done.

```
So, of the 959,000, on Exhibit 4, Page 1, would
 1
 2
         you say that was one job again or was it multiple
 3
         jobs? And, if you have any specifics to talk
 4
         about what was installed, that would be helpful.
 5
         (Marx) So, I know one project that we completed,
 6
         it was a system reinforcement on Route 3, in
 7
         Tilton. That was to help bring more capacity and
 8
         increased pressure to the Laconia and Gilford
 9
         area, which is a known weaker spot in our
10
         distribution system. So, I know that was -- that
11
         was a big piece of this. That project was a big
12
         piece of this program.
13
         Okay. And, again, maybe I'm stating the obvious,
14
         but "increased pressures", and you've got the
15
         word "reliability" in here, how does that help
16
         customers? Why is that important?
17
    Α
         (Marx) So, if, you know, as we consume more gas
18
         in our system, the pressure will draw down. As
19
         we add more customers, the pressures will draw
20
               We need to maintain a certain pressure to
21
         guarantee to our customers.
22
    Q
         Okay.
23
    Α
         (Marx) So, that's why we do look to do these
24
         projects like this that will just enhance that,
```

```
1
         you know, if they're, basically, to increase the
 2
         pressure that they're getting in the system.
 3
         It's not that we're actually changing the maximum
 4
         allowable operating pressure in these systems.
 5
         It's just that we're adding bigger pipes, so that
 6
         we could facilitate more capacity and/or more
 7
         pressure, higher pressures getting to our
 8
         customers.
 9
         Does that become more important as cold weather
10
         approaches?
11
         (Marx) Yes. That is where we see the lower
12
         pressures occur, is when the cold weather has gas
13
         consumption increase.
14
         And, again, I don't want to overstate this, but
15
         is it to avoid outages during extreme cold days,
16
         is that why you do this?
17
    Α
         (Marx) Yes.
18
         (Mostone) And, you know, just to add to that.
19
         It's a volume issue. So, we, you know, have to
20
         maintain a certain amount of pressures in our
21
         system. As flows go up, we do not want to start
22
         seeing outages. And, so, we identify these
23
         areas. And, you know, every year monitoring --
24
         Yes.
```

```
1
          (Mostone) -- and seeing what's going on out in
         our distribution system. And, when we identify
 2
 3
         areas like this, and we -- a potential outage or
 4
         hazard during the winter months, we try to do a
 5
         reinforcement there. So, it's not really, you
 6
         know, the word "pressure", it's more of a volume.
 7
         It keeps our system up, which is assurance that
 8
         we get a higher volume of fuel going through
 9
         those areas to help support the customers.
10
         There was one word you said I didn't get, but I
11
         think it might have been "flows". Did you say
         "as flows go up"?
12
13
         (Mostone) So, when there's gas flowing through
    Α
14
         the pipe.
15
         Okay. Thank you. That's very helpful.
    0
16
         (Menard) And, Mr. Dexter, can I just clarify one
17
         thing? I just want to make sure we didn't leave
18
         any confusion.
19
                   On Bates 022, on Line 8, we talked
20
         about the budgeted cost for the project being
21
         "2.9 million", the actual cost being 1.85
22
         million. And then, when we look at the amount
         for this particular project, on Line 15 of
23
24
         Exhibit 4, Bates 001, it shows 959,000. I just
```

1 wanted to explain why those numbers looked 2 different. 3 The budgeted cost is the spend. The 4 actual cost is the spend in 2021. What's 5 included for the step is the in-service amount. 6 So, spend doesn't always relate to in-service. 7 And what gets completed, it's considered used and 8 useful, and that's what gets included into the 9 step. 10 So, 1.8 million was spent. But, for purposes of 11 the step, because we're only talking about 12 projects that went in service in 2021, the step 13 request is half of that? 14 (Menard) Correct. 15 Okay. Thank you. That is helpful. Okay. 16 I want to talk about the projects that I circled 17 on my sheet earlier, that I believe we determined 18 were not on the Settlement step, but did --19 Settlement sheet, Appendix 2, but did find their 20 way to Appendix 4 [Exhibit 4,] Page 1, and are 21 requested for approval in this case. 22 The first one is called "Nashua 23 Paving". But I see, if I look across to the 24 "Audit" line, this item has been removed from the

```
1
         step adjustment. And I don't want to spend a lot
 2
         of time on it, because it's not at issue, I
 3
         quess. But could you just explain very briefly
 4
         what that project was, and why it's been taken
 5
         out of the step as a result of the audit?
 6
    Α
         (Mostone) So, this was a project that was in our
 7
         Nashua yard location. It was identified as a,
 8
         you know, we were going to pave the Nashua yard,
 9
         there were some drainage issues, along with some
10
         piping for our propane facility, and
11
         environmental issues that had to be corrected at
12
         the same time. So, basically, what happened here
13
         is the project did not get completed in 2021, and
14
         it got moved into the 2022 season.
15
         So, it was taken out for just what Ms. Menard was
    0
16
         talking about earlier, it was spent, but not
17
         spent in 2021?
18
         (Mostone) Correct.
    Α
19
         Or, put in service in 2021?
20
         (Mostone) Correct.
21
    Q
         Okay.
22
         (Menard) Mr. Dexter, I know this is not an actual
23
         exhibit for this hearing, but it is filed into
24
         the docket, the Audit Report. And I just wanted
```

```
1
         to point you to where the Company agreed to
 2
         remove this is on Page 8 of the Audit Report.
 3
         About three-quarters of the way down on that page
 4
         we agreed to remove the project from the request
 5
         for recovery.
 6
         Okay. Excellent. Thank you.
 7
         (Menard) You're welcome.
 8
         Line 3, "Meter Protection Program", could you
 9
         explain briefly what that is?
10
         (Mostone) So, "meter protection" is, on discovery
11
         of meters that are compromised, could be hit by a
12
         vehicle or other objects, it's -- we will end up
13
         putting some kind of protection there. It could
14
         be falling snow or ice off a roof or, you know, a
15
         vehicle itself. So, when they're identified, we
16
         send a group out to put up some kind of
17
         protection there.
18
         And the PUC -- I'm sorry, the DOE Audit actually
    Q
19
         recommended "nonrecovery" of the Meter Protection
20
         Program. And I'm paraphrasing, but, in the
21
         opinion of the DOE auditor, "this was something
22
         that should have been done to comply with
23
         existing state and federal codes."
24
                   Do you agree with that assessment?
```

1 (Mostone) Well, it does comply with state and 2 federal codes. What this is is identifies -- it 3 identifies, when we're out there, so, things 4 change when we're installing our meters or, you 5 know, our services. It could be anything from, 6 you know, during construction, they add, you 7 know, they change the way the roof lines are, or, 8 you know, they add a driveway in a spot where it 9 now violates the code, that we have to go in and 10 put in meter protection. That's why we have 11 surveyors go out and monitor these areas, 12 constantly moving and checking things. And, if 13 it needs to be added, then we put in protection 14 at that point. 15 So, again, I'm paraphrasing a bit, but it sounds 0 16 like what you're saying, this could involve a 17 situation where a meter was perfectly compliant 18 when you put it in, and that could have been 75 19 years ago, --20 (Mostone) Correct. 21 -- but things happened around that meter, maybe Q 22 more development or --23 Α (Mostone) It could be anything. A customer had a 24 driveway on the left side of the house, and they

```
1
         moved it to the right side, where the meter now
              They, you know, took curbing out, and, you
 2
         know, just made it flat, or they put a walkway in
 3
 4
         and they dropped the curbing down. There's all
 5
         kinds of signs of particulars.
 6
                   It also involves, if you look up and
 7
         you see snow and ice could be falling in a
 8
         potential, like, in a valley of a home, we'll put
 9
         up a protection that way, too. It's not
10
         necessarily vehicles or a post in front. It also
11
         could be a roof, that we have to do something to
12
         protect it.
13
         Do you know how many meters were protected under
14
         this program for the 484,000 that was spent?
15
         And, again, roughly?
16
         (Mostone) Roughly, about, I'll say, 260.
17
    Q
         260 meters?
18
         (Mostone) Correct.
19
         Okay. Numerous. Okay. "Cathodic Protection
20
         Program" is Line 4. It's about half a million
21
         dollars. Could you explain briefly what that is?
22
    Α
         (Marx) Yes. So, that's the work we do to
23
         maintain the cathodic protection on our coated
```

steel pipelines in our system. So, our -- we

24

```
1
         utilize in-house and contractors to test the
 2
         cathodic protection each year. And they suggest
 3
         and recommend improvements we can make, whether
 4
         it be replacing anodes, installing a new test
 5
         station, improvements to our rectifier systems,
 6
         things like that. Those get completed under --
 7
         that work would then get completed under that,
 8
         under this program.
 9
         And that work, although, it's, again, listed as
10
         "Mandated" in Column (c), would you agree that
11
         that work improves the Safety of the system,
12
         cathodic protection?
13
         (Marx) I would agree, yes.
14
         Is it designed, basically, to reduce leaks?
15
         (Marx) Correct. Yes.
    Α
16
         Okay. Line 5 on Appendix -- Exhibit 4, Page 1,
17
         is called "Replacement Services Random", 605,000.
18
         Could you explain briefly what that is?
19
         (Mostone) So, basically, what that is, if we're
    Α
20
         doing work in our system, in other words, say
21
         we're doing a leak repair on a main, and it could
22
         be to, say, a cast iron main with a bell --
23
                    [Court reporter interruption.]
24
    CONTINUED BY THE WITNESS:
```

```
1
          (Mostone) -- bell joint, so, it's just where the
 2
         normal cast iron pipes connect to each other.
 3
         So, what happens there is still -- it will be a
 4
         bare steel service inside. We'll renew that
 5
         service at that time to the customer's house.
 6
         seems like -- it's projects like that to bring
 7
         them up to grade again.
 8
    BY MR. DEXTER:
         And, again, improves the safety of the system?
 9
10
         (Mostone) It does, yes.
11
         Okay. Line 12 on Exhibit 4, Page 1, it's called
12
         a "safety" project, and it says it's the
13
         "Purchase of Miscellaneous Capital Equipment &
14
         Tools", $248,000. What's that please?
15
         (Mostone) Well, "capital tools" can be a variety
    Α
16
         of items. But what it is is, for instance, like,
17
         we'll say, leak detection equipment and damage
18
         prevention equipment, like if, you know, with age
19
         and time, when doing work out, that it's cheaper
20
         to replace them than to get them repaired. So,
21
         we will go out and buy new tools and equipment
22
         for the employees.
23
         So, I don't know if you're speaking generally, or
24
         is that actually what was purchased for the
```

1	248,000?
2	A (Mostone) Yes. We did purchase some leak
3	detection equipment in 2021, and we did purchase
4	some we did purchase some mark-out equipment
5	also in 2021.
6	CHAIRMAN GOLDNER: Mr. Dexter, just
7	checking in. The stenographer usually takes a
8	break about now. Would you it be a good time
9	for a break or
L 0	MR. DEXTER: Yes. Yes. And I do
L1	have I know this is going on a long time. And
L 2	I know we have a three-hour allotment. And I'm
L 3	afraid that I'm going to cause us to go over, and
L 4	I probably should have mentioned that at the
L 5	outset.
L 6	But, yes, I would welcome a break. And
L 7	I'll try to move things along as quickly as
L 8	possible.
L 9	CHAIRMAN GOLDNER: Can you, just for
20	planning purposes, are you thinking of another
21	half hour left or an hour left?
22	MR. DEXTER: Well, I probably I just
23	want to finish this line of questioning on the
2 4	four or five remaining projects on Exhibit 4,

1 Page 1. And then, we have questions about the 2 depreciation study. 3 And, so, I think, in total, it would 4 probably be an hour. 5 CHAIRMAN GOLDNER: Okay. Very good. 6 And just before we break, I thought, 7 perhaps to wrap up some of the administrative 8 issue that you highlighted earlier, would the DOE like to move to take administrative notice of 9 10 DG 20-105? 11 MR. DEXTER: I think, actually, Attorney Sheehan mentioned that on a footnote on 12 the Exhibit List. If a formal motion is 1.3 14 necessary, then, yes. 15 I guess I'm not 100 percent sure of 16 what the practice is. But I've been kind of 17 operating under the scenario that, if something 18 was an exhibit in another docket, and it's out 19 there on the website, we can refer to it. 20 And, if it needs a formal motion, and 21

And, if it needs a formal motion, and hopefully not a written motion, I'd like to make that motion orally today, because I have relied heavily on the Settlement, and will in closing argument, on the Settlement, which was

22

23

24

1	Exhibit 49. I believe that's the only exhibit I
2	need to get to.
3	But I do have some questions about the
4	rate base from that case, when we get to
5	Exhibit 3, which is another area I have questions
6	about. So, I'm going to try to do it in an hour.
7	CHAIRMAN GOLDNER: Okay. Attorney
8	Sheehan, do you have any thoughts on the topic?
9	MR. SHEEHAN: No. I think the process
LO	is simply as Mr. Dexter did. He asked you to
L 1	take notice, I don't object, and done.
L 2	I do think the Commission should
L 3	identify which documents are being
L 4	administratively noticed, just so there's
L 5	parameters around the record in this case.
L 6	There's no object to the Settlement Agreement
L 7	being included.
L 8	CHAIRMAN GOLDNER: Just to clarify
L 9	would you suggest that we do that orally?
20	MR. SHEEHAN: Orally. I think orally
21	is sufficient.
22	CHAIRMAN GOLDNER: Is fine.
23	MR. DEXTER: I wholly support that.
2 4	The record from 20-105 is huge. And there's no

```
reason to take notice of the whole record.
 1
 2
                   As of now, I've only referenced the
 3
         Settlement Agreement, which is Exhibit 49. And,
 4
         if I do get into a rate base question, I'll try
 5
         to give you a page number.
 6
                   CHAIRMAN GOLDNER: Okay. So, maybe
 7
         I'll suggest that, Mr. Dexter, just to simply, we
 8
         don't have to have written filings or any
 9
         confusion. If you'd like to move it, I suspect
10
         that Mr. Sheehan will not object, and then I can
11
         grant it from the Bench, and we can just move
12
         along.
13
                   MR. DEXTER: Shall we do that now?
14
                   CHAIRMAN GOLDNER: Yes, please.
15
                   MR. DEXTER: Okay. Then, I would
16
         request, I would make a motion that the
17
         Commission take administrative notice of
18
         Exhibit 49 from DG 20-105, which was the
19
         Settlement in that case, and the attachments.
20
                   CHAIRMAN GOLDNER: Mr. Sheehan, do you
         object?
21
22
                   MR. SHEEHAN: No objection.
23
                   CHAIRMAN GOLDNER: Okay. The motion is
24
         granted.
```

```
(Administrative notice taken of
 1
                   Exhibit 49 in Docket DG 20-105.)
 2
 3
                   CHAIRMAN GOLDNER: Let's take a
 4
         15-minute break, and come back at ten minutes
 5
         until 11:00. Okay? Thank you.
 6
                    (Recess taken at 10:35 a.m., and the
 7
                   hearing resumed at 10:54 a.m.)
 8
                   CHAIRMAN GOLDNER: All right. Very
         good. Attorney Dexter, if you'd like to resume.
 9
10
                   MR. DEXTER: Thank you.
11
    BY MR. DEXTER:
         I would like to ask the witnesses about
12
13
         Exhibit 4, Page 1, Line 16. There was a project
14
         titled "IT". It was originally requested for
15
         recovery of 351,000; 288,000 was removed due to
16
         the audit. There's 63,000 remaining. Very
17
         briefly, if you could describe please what's in
18
         that 63,000?
19
         (Marx) So, with this IT blanket, we utilize it to
    Α
20
         make several improvements to our software that we
21
         utilize to do our work and get our business done.
22
         You know, there are -- what we've seen recently,
23
         as examples, our -- some products that we use
24
         that are no longer being supported, so that we
```

1 make upgrades to a newer version that is 2 supported. So, one example would be the records 3 4 documentation site that we utilize, it was called 5 "Fortis", we found that it was not being supported anymore. So, we upgraded to "DocuWare" 6 7 for our records-keeping. 8 Okay. And the audit probably speaks for itself, 9 but it might be helpful if someone would just 10 indicate why they agreed to reduce this request 11 by 288,000 as a result of the audit? 12 (Menard) Yes. During the audit, there was an 13 accrual identified, meaning kind of a placeholder 14 for an invoice, and that accrual, for some 15 reason, didn't reverse out. And, so, the Company 16 agreed that that should not be included as part 17 of the step adjustment, and that was related to a 18 SAP Success Factor invoice. 19 I missed that name. What invoice? Q 20 (Menard) SAP. 21 And, so, is that a timing thing? Again, it's 22 something that eventually will find its way into 23 service. But, at the end of 2021, it was not in 24 service, it was just an accrual?

1 (Menard) Yes. 2 Okay. Moving to Line 17, "Transportation", a 3 "discretionary" item, in the amount of 970,000. 4 Could you explain briefly what was covered by the 5 970,000? 6 (Mostone) So, this item was for replacement of 7 vehicles through the course of the year. So, replacing the old asset and with a new. 8 9 Q Do you have an idea of how many vehicles? Would 10 this be a couple or a lot? 11 (Mostone) There was a lot of supply chain issues Α 12 here, but trying to think of when they came in. 13 Not sure, in '21, if there was crew trucks that 14 were ordered that came in then. A lot of things 15 have been pushed out in the course of the year. 16 So, I'm not 100 percent sure of what did come in. 17 We ordered things in 2020, that was supposed to 18 be in, and they came in in the latter of '21. I 19 know we had some crew trucks. We had some 20 backhoes and some excavator equipment that were 21 purchased in '21. Those were the items that we 22 did purchase, we were able to get ahold of. 23 Q Okay. And "Meters", there's Line 18, requested 24 amount originally 1,541,000, reduced down as a

1.3

result of the audit to 1,233,000. Could someone explain what the purchases of meters were for, and why the amount was reduced as a result of the audit?

(Mostone) Okay. So, meters that are purchased throughout the course of the year, again, we do have supply chain issues here with meters and longevity time. So, meters are all over the place right now on getting purchases in, and the Company needs this asset to run the business.

Meters that were put in to service, the 1.2 million, were meters that were either replaced in the field, so, in other words, there's meters, when they're over 30 years, that asset is no longer -- we do not recycle them and put them back in, we retire those meters. And, so, we're doing these main replacement projects and other projects that we have, along with a Meter Replacement Program that's mandated by the state, we're replacing the meters, and, you know, they're not recycled back into the system. And they're retired at that point, if they're over 30 years, or they have a major problem with the meter.

```
1
         And I'm going to paraphrase the Audit Report, but
 2
         my recollection is that a certain percentage, I
 3
         think 20 percent, was determined, if that's the
 4
         right word, to be growth-related, and that's why
 5
         the reduction was made --
 6
    Α
         (Mostone) That's correct.
 7
    Q
         -- in Column (e), is that right?
         (Mostone) That's correct.
 8
 9
         Okay. So, switching topics, I want to go to
    Q
10
         Exhibit 4, Page 2. And I want to ask about the
11
         Line 36, which is called "Keene CNG Phase I
12
         Expansion Revenue Requirement Adjustment (risk
         sharing calculation) ", "$21,962" in revenue
13
14
         requirement. Is it correct that there's a detail
15
         of that 21,000 on Page 15 of Exhibit 4?
16
         (Menard) That's correct.
17
         And, if I go to Page 15, I see that figure in the
18
         box up in the right-hand corner that's called
19
         "Risk Sharing Calculation", second to the last
20
         line from the bottom, is that right?
21
         (Menard) The number?
    Α
22
    Q
         I thought I did, maybe I didn't. So, maybe you
23
         can tell me where the revenue requirement number
24
         is from --
```

```
1
          (Menard) Line 14 is the "21,962" that flows
 2
         through the revenue requirement. That's the risk
 3
         sharing amount. And then, the portion allocated
 4
         to distribution, Line 14, in the box.
 5
         Okay. I do see that on Line 14. What's the
 6
         level of capital costs that's at the beginning of
 7
         this risk sharing calculation for the Keene
 8
         Project?
 9
         (Menard) That would be shown on Line 5, as
10
         $992,000.
11
         Okay. And the risk sharing arrangement was as a
    Q
12
         result of the Settlement in the last rate case,
13
         is that correct?
14
         (Menard) That's correct.
15
         And the idea was -- well, let me just leave it at
16
         that.
17
                    I want to go back to Page 2 of
18
         Exhibit 4. And my question is, why the Company
19
         chose to include the risk sharing adjustment
20
         before the application of the $3.2 million step
21
         cap, and not after?
22
    Α
         (Menard) The reason why is because I interpreted
23
         the Settlement Agreement to state that the Keene
24
         Expansion could be included in the second step.
```

- And, so, the second step is all these projects that you see here, on Page 2. And, so, that was another piece of the second step.
- Well, to the extent that the risk sharing was intended to be 50 percent borne by customers and 50 percent borne by shareholders, does this schedule accomplish that by including it before the cap or does it not accomplish that? And, if you disagree with the premise, I guess that would be an option, too.
- A (Menard) Like I said, it was included as part of the interpretation of how it should be incorporated into the step adjustment. And that's how I calculated it.
- Q Okay. Okay. And, again, sticking with
 Exhibit 4, Page 2, Line 1, the "Capital Spending"
 of \$27 million, which is divided up by account
 here. By far, the largest piece of the 27
 million falls under the category "Transmission
 Mains", 22,551,000. From the description of all
 the accounts that we -- all the projects we just
 went through, my sense was that these were all
 distribution mains out in the Company's service
 territories, serving customers in streets. They

```
don't strike me as "transmission mains", which I
 1
 2
         view as carrying gas from, you know, one service
 3
         territory to another.
 4
                   Could you explain why most of the
 5
         dollars are recorded as "transmission mains"?
 6
         (Menard) Unfortunately, I can't explain why that
 7
         is done. But we did identify that as an issue as
 8
         part of the depreciation study. And, if I'm not
 9
         mistaken, those transmission dollars were
10
         reclassified as "distribution main replacement".
11
         And, so, it's something we'll need to look at as
12
         to how the work orders are set up.
13
         So, I'm not sure I understand your answer.
    Q
                                                      But
14
         is it -- are you saying that, although the
15
         schedule labels them as going to Account 367,
16
         they might -- these costs might, in fact, have
17
         been recorded to a different account?
18
         (Menard) No. They're recorded to the Plant
    Α
19
         Account 367. The question is, whether that's
20
         appropriate, and whether they should be recorded
21
         to 376.
22
    Q
         Okay. Which is the next column, "Distribution
23
         Mains"?
24
          (Menard) Correct.
```

```
1
               Would, if that $22 million number were
         Okay.
 2
         moved over one column, to 376, would it change
 3
         the calculation on Exhibit 4, Page 2, at all?
 4
         (Menard) No.
 5
         And is that because both of these accounts have
 6
         the same depreciation rate?
 7
    Α
         (Menard) Correct.
 8
         Okay. So, I want to talk about the depreciation
 9
         study for a minute. And I want to go to
10
         Exhibit 2, Page 22, which were the
11
         recommendations that Management Applications made
12
         after doing the study. I have a couple of
13
         questions. I guess I'll start with the cost of
14
         removal. This was -- well, let me not start with
15
         that one. Let me start with this one.
16
                   There's a note, in Item Number 9, on
17
         Page 22, by Management Applications that says
18
         that "We recommend that every effort should be
19
         undertaken to book retirements on a timely basis
20
         as this impacts the resulting depreciation
21
         parameters." And maybe this question is for
22
         Mr. Normand. Could you explain what led to that
23
         recommendation? And could you explain, you
24
         mentioned "impact", you know, what the impact is
```

of I'll call them "untimely" retirements?

A (Normand) The recommendations originate from looking at the historical cost of removal for each account. And here, specifically, we the can talk about mains and services. And what we do is, one of the parameters we need to estimate is net salvage, which is part of the depreciation calculation and ultimate accrual rate.

In looking at the history, we obtained five years of data for mains, five years of data for services. In that data is the retirements, as well as the cost of removal. The retirements for main, there was one year where there was no retirements, which was 2018. And, for services, there was two years, 2017 and 2019, where there were no retirements provided to us. So, what happens is, you become cautious of making any recommendation as to the average net salvage for these two accounts due to some missing data.

As a result, if you'll note, the depreciation study made no recommendations as to a change in net salvage, and we maintain the currently approved levels until such time that we have a more complete history of data.

```
1
         Well, I want to put the recommendation into
 2
         context. And to do that -- or, the impact, I
 3
         want to put the impact of the recommendation into
 4
         context. And to do that, I want to go to the
 5
         study -- the page in the study where you
 6
         calculate the recommended decrease to
 7
         depreciation expense of 660,000. And I believe
         that's going to be on Bates Page 073 and 074 of
 8
         Exhibit 2. Do you have that?
 9
10
         (Normand) Well, I don't have Exhibit 2. I have
11
         the depreciation study itself. So, are we
         talking "mains and services"?
12
13
         Well, the page that I'm looking at is a summary
    Q
14
         page, it's entitled a "Comparison of Proposed
15
         versus Current Whole Life Depreciation Accrual
16
         Rates at 12/31/21". And it's labeled "Schedule
17
         B", if that helps.
18
         (Normand) Okay. Yes. Schedule B. I'm sorry.
    Α
19
         Okay. So, the bottom right-hand corner of
20
         Schedule B, which goes on for two pages, has a
21
         number of "$660,216", is that right?
22
    Α
         (Normand) Yes.
23
         Okay. And that's the recommended decrease in
24
         depreciation expense that's offsetting the
```

```
1
         Company's proposed step adjustment, taking it
 2
         from the $3.2 million cap, to the 2.540,000 --
 3
         2.5 million -- sorry, 2,540,000 that's being
 4
         requested, is that right?
 5
         (Normand) That's correct.
 6
         Okay. So, I want to see what -- I want to see
 7
         what, if any, impact the untimely retirements
 8
         that you mentioned might have had on this
         $660,000 figure. So, I'm looking at your
 9
10
         Schedule B. And I believe you mentioned that it
11
         could impact net salvage. And I see "Net
12
         Salvage" in Column (3) and in Column (7), is that
13
         right?
14
         (Normand) That's correct.
15
         And you made no proposed changes to the net
16
         salvage value from the last full depreciation
17
         study, correct?
18
         (Normand) That's correct. As a result of the
    Α
19
         missing data.
20
         Okay. And when was the last study done?
21
         (Normand) 2016 test year.
    Α
22
    Q
         A test year. And do you know -- you did that
23
         study, did you not?
          (Normand) I did.
24
```

- Q Right. And did you -- was there a -- was this an issue in 2016 as well, an issue of untimely retirements, do you recall that?
- A (Normand) Yes. There was some issue on that also. Which, basically, what typically the commissions want is to look at an average of several years. And, with the missing data, I only had three years, which typically is not sufficient to satisfy commission requirements.

 So, we try to use five years.

As a result, I did not change the net salvage, because I didn't believe that I had enough information to present a change in these net salvage values. To give you a feel for it, typically, net salvage levels, for gas utilities, is almost, not quite, but almost double what these are. The negative 15 for main and negative 60 for services.

But you need to have some support to make a recommendation to change that. And I didn't have enough information. So, I maintained what's been approved.

Q Okay. And, just for example purposes, doubling those two net salvage values that you mentioned

```
1
         would have the effect of increasing depreciation
 2
         expense, would it not?
 3
         (Normand) Yes, considerably.
 4
         Okay. So, in your view, then, you're saying this
 5
         is a conservative approach from a ratepayer
 6
         standpoint, because, if you had the numbers, that
 7
         $660,000 figure could, in fact, be higher?
 8
         (Normand) Well, the bulk of that 600,000
 9
         adjustment reduction, if you go way over on the
10
         left here, on Column (2), what I did here, in
11
         doing my analysis, I looked at this specific
12
         account, and the prior study was a -- currently,
         right now, it was "45". And what I did here is I
13
14
         went, if you could look at Column (6), is I
15
         modified an increase to the average service life
16
         to "50 years". So, what that does, in sense, is
17
         saying "I've got the same asset dollars, but I'm
18
         going to recover them over 50 years, instead of
19
         45." The result of it is to reduce -- I'll
20
         create a negative 600 plus thousand dollar
21
         reduction in depreciation by increasing the
22
         service life.
23
         Okay. And you're talking about Line -- Account
24
         "380.00 Services" --
```

1 (Normand) That's correct. 2 -- on Schedule B. Right. And I see, in the 3 right-hand column, a figure of \$696,000 4 reduction, you're saying that basically makes up 5 most of the \$660,000 reduction proposed? 6 (Normand) Yes. I believe it does. 7 Okay. And that's as a result of a change or a Q 8 shortening -- I'm sorry, a lengthening of the 9 average service life of services from 45 years to 10 50 years? 11 (Normand) That is correct. 12 Okay. Now, did cost of removal play a factor in 13 that change of service life from 40 to 50 -- 4514 to 50 years? 15 (Normand) No, it did not. Α 16 It doesn't. Okay. 17 (Normand) If you look at it, net salvage, which 18 is a factor here, the vast majority of net 19 salvage is cost of removal. And that amount was 20 not changed from what was existing and approved, 21 because of the lack of data over several years. 22 Q Okay. So, my understanding from the report was 23 that, in dealing with net salvage -- I'm sorry, 24 dealing with cost of removal, and maybe I should

go back up to Page 22 to get this right. I'm talking about Recommendation 4, you say that "We recommend a stepwise reduction consistent with our comments above. Our recommendation is therefore to reduce the current 10 percent level to a 7.5 percent midpoint or approximately 50 percent of the current level (10 percent) to the recent one-year calculation of 4.75 [4.74?] percent."

That whole note has to deal with cost of removal, correct?

(Normand) What that is is, basically, if you look at the cost of removal, there's two cost of removal components in depreciation. One is part of the accrual rare, which is the net salvage we just spoke about, and the other one is the cost of removal that the Company has been using in the past, which is approximately 10 percent of some limited amount of dollar additions.

In other words, the 10 percent cost of removal has been used historically by many utilities. But, when you look at what it's applied to, the actual cost of removal on any one account may, in fact, be less than half of that.

Q

It's a function of -- I believe there are five categories that the Company considers in applying the 10 percent of the total job costs, shall we say. But, for some jobs, the 10 percent is very small, and some other jobs it's approaching 10 percent.

And I think you'll see some of that evidence, if you look at the one-year study that the Company did looking at mains and services.

There's a summary, Cost of Removal Study

Overview. It's Page 1 of 1. And there you'll see that the cost of removal varies from a low of 2.3 percent, to a high of almost 8 percent, but in no event does it even approach 10 percent.

That's on the total job dollars. But, if you look at the specific categories that they apply the 10 percent to, that's limited to five areas.

Is the schedule that you're referring to,

Mr. Normand, included in your depreciation study that's part of Exhibit 2?

- A (Normand) I'm sorry. No, it's not.
- Q But that page that you're referring to was a factor in your recommendation on cost of removal on Page 22, correct?

A (Normand) Yes. What became apparent, in looking at history and looking at this information, and just experience, you know that the 10 percent isn't applied to total dollars on any one project.

But the second thing, however, is that we would expect, again, on experience, that 10 percent is a higher level. So, in recommending the seven and a half percent, a reduction from 10 percent, I used several factors to consider that. One, that the 10 percent is high. Two, that the variance has been around 10 million whenever I do a study. So, I know, basically, that the 10 percent is high.

In looking at the Company's study, which is one year, and about 4.7 percent factor, it says that, basically, the 10 percent is twice. My concern was, using one year's analysis, I've recommended that before, and it's never been accepted. Argument being it's not rigorous enough, and these things can swing from year to year, which is true.

So, what my recommendation was is let the Company provide two more years of this

analysis. We'll then use a three-year average, then, going forward, so we got a three-year average, which could come out to be 4.74, it could be 4.5, it could be 6.0.

Keeping in mind in the recommendations that the vast majority of the cost of removal is labor-related. And, as we all know, inflation has taken a significant rise in the last couple of years. So, my concern was, let's do a seven and a half. Let's do these other additional studies. And with that, we would basically have a more solid foundation to come up with what is the ultimate cost of removal for the Company.

- Q What's the 10 percent based on?
- 15 A (Normand) Pardon me?

- Q What was the 10 percent cost of removal rate based on?
 - A (Normand) I know no knowledge of what it was based on. I do know that many companies historically have used 10 percent. And I did National Grid's studies before. And, for EnergyNorth, they were using 10 percent. But it, basically, it's difficult to have people in the field, they spend all day out there, and they

```
1
         come out and said "okay, how much of this is cost
 2
         of removal?" So, what happens oftentimes is
 3
         other personnel will address it. And, for some
 4
         utilities, over time, they defaulted to 10
 5
         percent as a reasonable value.
 6
         Did you do the analysis of the one year that
 7
         calculated the 4.74 percent or did Liberty do
 8
         that internally?
 9
         (Normand) Liberty did that internally.
10
         Okay. And what -- and I'll ask Liberty, I guess.
11
         Do you know what year that was based on?
12
         (Menard) I believe it was 2021.
13
         (Normand) Yes. That's correct.
14
         Is there a plan to continue that cost of removal
15
         analysis for 2022 and 2023, as recommended by
16
         Mr. Normand?
17
    Α
         (Menard) Based on discussions with Mr. Normand, I
18
         think it makes sense for us to continue for two
19
         or more years, yes.
20
         Okay. Mr. Normand, your Recommendation
21
         Number 6(b) says that you recommend a
22
         "Depreciation study in approximately five years."
23
         How was that five-year interval determined?
24
                   Well, I'm sorry, it may not be a
```

```
1
         five-year interval. Well, I guess it would be,
 2
         because the last study is based on 2021. So, how
 3
         did you recommend that five-year period?
 4
         (Normand) Typically, if you look at my general
 5
         recommendations, that you should do these studies
 6
         periodically. "Periodically" means "five or
 7
         seven years". I went to the shorter amount,
 8
         because of what's going on here, which is a
 9
         conservative analysis of a good average cost of
10
         removal level, along with the fact that we do
11
         have variances. So, we have to do something, and
12
         we basically don't want to let it go too long.
13
         So, the five years was just -- allows the Company
14
         to do a couple more years, we'd have an average,
15
         and then can evaluate that with the whole
16
         process, and, at the same time, recognizing that,
17
         annually, what you're seeing is that the variance
18
         is sitting around 10 or $11 million. So, my
19
         concern was the sooner the better.
20
         And the variance that you mentioned a couple of
21
         times is what's referred to in the study as the
22
         "reserve imbalance"?
23
    Α
         (Normand) That's correct. And, typically, like,
24
         for your study, if you look at the 2021
```

Schedule A, at the bottom right, you will see that the variance is about 5.11 percent, right at the bottom right. And what that is is the variance, divided by the theoretical reserve calculation. So, what that is saying is, given all the parameters you put in and calculated, that the variance between the theoretical reserve and the book reserve is approximately 5 percent. Some utilities — some commissions, for instance, in New York, they make no adjustments unless it's over 10 percent.

So, considering the fact that this study shows a 5 percent, 5.1 percent, I would expect, whenever you do a depreciation study from time to time, every five, six, or seven years, you're going to have a variance. And that variance, basically, should not be growing. It will swing negative or positive, depending on what your -- your infrastructure improvement, the application of the cost of removal, the change in service life, all those aspects affect the variance.

But, in total, first thing, the 5 percent, to me, is a reasonable number, in any

```
1
         one study.
 2
                    MR. DEXTER: And just for the
 3
         Commission's benefit, the Schedule A that
 4
         Mr. Normand referenced, I believe is Bates Page
 5
         068 of Exhibit 2.
 6
    BY MR. DEXTER:
 7
         And I think it would be helpful if someone from
         the Company verified that I'm on the right page?
 8
          (Menard) That's correct.
 9
10
         And the "5.11 percent" that Mr. Normand
11
         references in the bottom right-hand column --
12
         bottom right-hand corner, correct?
13
          (Normand) Yes. Correct.
    Α
14
         And the figure that makes up the 5.11 percent is
15
         $10,918,000, correct?
16
          (Normand) Yes. Correct.
17
    Q
         And, in this instance, the theoretical reserve is
18
         higher than the book reserve, is that right?
19
          (Normand) That's correct.
    Α
20
         Okay. And this is, essentially, the same
21
         situation we were in in DG 17-048, where I
22
         believe you presented the Company's depreciation
23
         study. Do you recall that?
          (Normand) Yes.
24
```

```
1
         And it's correct, isn't it, that the Commission
 2
         authorized a six-year amortization of that
 3
         reserve imbalance at that time?
 4
         (Normand) That's correct.
 5
         And that amortization amount was in the
 6
         neighborhood of $1.8 million per year, is that
 7
         right?
         (Normand) The amount is 1,657,796 per year.
 8
 9
         Okay. And your recommendation in this report is
10
         that that amortization continue, is that right?
11
         If I go back to Page 22, I think that's one of
12
         your recommendations.
13
         (Normand) That's correct. And the reason being
    Α
14
         is, as of 12/31/21, at the end of the year last
15
         year, the amortization had been 6,078,586.
16
         That's how much has been amortized of the
17
         9,946,000, which means that there's approximately
18
         3,868,192 left to be amortized. Again, that's as
19
         of the end of December last year.
20
                    So, if you -- since they're doing it on
21
         a monthly basis, basically, you're looking at two
         years and about $3 million less of the
22
23
         amortization, against what is a variance of about
         11 million.
24
```

1 So, to continue this, and to do these 2 other additional studies and analysis, my 3 recommendation, continue the amortization, do the 4 studies, and then for the Commission to do 5 nothing. Whatever the variance is, don't do 6 anything until you do another depreciation study. 7 Because there are many factors that come into 8 play here. But the key is that the 10 percent 9 was too high, so we brought it to seven and a 10 half. So, going forward, in the next few years, 11 we're reducing the 10 percent to seven and a half 12 percent. And then, we're, at the same time, 13 eliminating or amortizing another approximately 14 \$3 million against an 11 million variance. 15 So, you are well within the parameters 16 to say you're not "overreaching", shall we say. 17 It's very conservative. But it allows the 18 Company time to do this additional data to 19 present the results to the Commission. 20 Okay. Well, a couple more questions on this. 21 Again, now I'm back on Schedule B, which 22 calculated the \$660,000 reduction. 23 Could you tell me what, and I think 24 I -- let me rephrase that. Could you tell me

```
1
         which of these columns, on Schedule B, was
 2
         impacted by the move from 10 percent cost of
 3
         removal to 7.5 percent cost of removal?
 4
         (Normand) None of it.
 5
         Not the proposed service lives?
 6
         (Normand) Yes. But that's not cost of removal.
 7
         The service life is a different factor.
 8
    Q
         Right.
 9
         (Normand) Okay? And that's shown on that
10
         schedule. But you got to remember here, the
11
         Commission, and New Hampshire has been using
12
         whole life. So, under whole life, the net
13
         salvage and the average service life are
14
         together. But the adjustment we've just been
15
         talking about, the 10 or seven and a half, has no
16
         impact on Schedule B.
17
    Q
         Has no impact on the proposed average service
18
         life in Column (6)?
19
         (Normand) No. Because, again, we're dealing with
    Α
20
         whole life. Under remaining life, which is a
21
         different approach, it would see an impact, but
22
         not under whole life.
23
    Q
         Okay.
24
          (Normand) And the reason being is, if you look at
```

```
1
         whole life, if you look at Schedule A again,
 2
         Schedule A, the rates we use under whole life is
         Column (8). So, basically, what you do is you
 3
         analyze every account. And, once you analyze the
 4
 5
         account, you then let the program go through, it
 6
         analyzes 27 Iowa curves, and fits the best one to
 7
         the data points, and that becomes the average
         service life.
 8
 9
                    So, basically, the accrual rate is one
10
         over the -- one over the average service life
11
         that you're recommending, adjusted for net
12
         salvage.
13
         Okay. And, so, I think I heard you say that the
14
         change from 10 percent cost of removal to 7.5
15
         percent cost of removal would have an impact on
16
         Schedule A. Did I get that right?
17
    Α
         (Normand) That's correct.
18
    Q
         Okay.
19
         (Normand) It will. It essentially lowered the
    Α
20
         variance.
21
         Lowered the variance. And what column
    Q
22
         specifically would it have affected on
23
         Schedule A?
24
         (Normand) Well, if you look at -- if we look at
```

the net salvage value -- I'm sorry, if we look at the variance on Schedule A, at the bottom there, on Column (13), it's "10,918,303". If you now introduce a reduction to the application of the 10 percent cost of removal to seven and a half percent, the result is 8,084,813. So, it drops the variance by almost \$3 million going to a seven and a half percent.

So, if you add the pieces together, you continue the amortization of 3 million, you reduce to seven and a half, and you reduce the variance by another three and a half million, you're essentially halfway to recognizing the level of the variance that currently exists. So, it's a major move to reduce the variance, those two steps.

- Okay. And I think you said this, I just want to make it clear. Schedule A, as it's presented, does not reflect the reduction in cost of removal to 7.5 percent, is that right?
- A (Normand) No, it doesn't.
- 22 Q Okay.

A (Normand) No, it doesn't. But you can do -well, I've done an additional schedule at seven

```
1
         and a half percent to show that reduction.
 2
         Okay. So, and now I'm back on Schedule B, which
 3
         is Bates Page 073 and 074, the $660,000 in
 4
         reduced depreciation expense that's proposed for
 5
         approval in this case, am I correct that this
 6
         amount was calculated using plant balances as of
 7
         December 31st, 2021?
 8
         (Normand) That is correct.
 9
         The test year in the Company's last rate case was
    Q
10
         twelve months ending 12/31/2019, correct?
11
         (Normand) I'm not sure about the last rate case.
    Α
12
         The last depreciation study was 2016.
13
         Okay. So, you didn't do a calculation of the
    Q
14
         depreciation expense impact using plant balances
15
         as of 12/31/2019, did you?
16
         (Normand) No. That's too short a period of time
17
         to see any major impact to the variables.
18
         Okay. Okay. The last questioning I have, I
    Q
19
         think it's the last, will focus on Exhibit 3,
20
         which is the Company's return on rate base
21
         calculation. Exhibit 3 shows the calculation for
22
         the twelve months ending December 31st, 2021.
23
         that right?
          (Menard) That's correct.
24
```

```
1
         And there's no line numbers here, but there's a
 2
         bold line about three-quarters of the way down
 3
         that says "Total Rate Base Components
 4
         440,578,000", correct?
 5
         (Menard) Correct.
 6
         Would you -- well, let me rephrase that. Is this
 7
         rate base calculation done in a manner consistent
 8
         with what the Company would have filed in its
 9
         last rate case?
10
         (Menard) This would be a twelve months ended.
11
         a rate case, we would probably have the -- we
12
         would probably have the rate base as of the end
13
         of the year. So, it may not be exactly the same
14
         then.
15
         But that would be the same then, right? In other
    0
16
         words, the test year rate base would have been
17
         twelve months ending 2019, and this is the twelve
18
         months ending 2021. So, it's comparable, would
19
         you agree?
20
         (Menard) Yes. However, this is calculated on a
    Α
21
         quarterly basis, always for the twelve months
         ended in that period. So, when we do a rate
22
23
         case, we would have -- we would look at the value
24
         as of that point in time, you know, in this case,
```

```
1
         as of 12/31/2021. And then, there might be some
 2
         pro forma adjustments. You know, this is a per
 3
         book.
 4
                    So, there might be slight differences
 5
         in what we would present in a rate case versus a
 6
         per book calculation.
 7
    Q
         Okay. But, generally speaking, a rate case rate
 8
         base is based on year-end plant numbers, would
 9
         you agree with that, year-end test year numbers?
10
         (Menard) If that's your test year, at the end of
11
         the year, yes.
12
         Okay. So, if someone were to compare this
13
         $441 million figure to the rate base figure that
14
         was proposed in the last rate case, you could get
15
         a general idea on how much rate base has grown
16
         over the last two years, correct?
17
    Α
         (Menard) Yes.
18
         And, in fact, you submitted a report just like
19
         this one, for the twelve months ended 2020,
20
         correct?
21
    Α
          (Menard) Yes.
22
         In other words, you do these every quarter,
23
         correct?
24
          (Menard) Correct.
```

```
1
         Okay. Have you done that calculation, to see how
 2
         much rate base has changed, by comparing what was
 3
         approved in the last case, and as compared to
 4
         this report for 2020 and this report for 2021?
 5
         (Menard) I have not.
 6
         Okay. This report indicates that the Company's
 7
         allowed return in the last rate case was 6.96
 8
         percent, correct? That may not be correct.
 9
    Α
         (Menard) Well, this report says 6.8 percent.
10
         Yes. Let's go to --
11
         (Menard) I'm not sure that's accurate.
12
         I'm going to go for a moment to the document that
13
         we have administratively noticed, that you have
14
         administratively noticed, which is the Settlement
15
         Agreement from the last rate case. And right in
16
         the body of the Agreement is the agreed-to rate
17
         of return.
18
         (Menard) On Bates Page 008 of the Settlement
    Α
19
         Agreement?
20
         Yes.
21
         (Menard) Yes.
    Α
22
    Q
         And, so, the allowed rate of return is "6.96
23
         percent", correct?
24
          (Menard) Correct.
```

```
1
         Okay. So, now, let's go back to Exhibit 3.
 2
         indicates that the Company, in 2021, earned "6.35
 3
         percent", correct? That's the second to the last
 4
         line?
 5
         (Menard) Yes.
 6
         Okay. So, lower than the allowed rate of return?
 7
    Α
         (Menard) Yes. However, I will caveat this to say
 8
         there are -- this is not a pure distribution
 9
         calculation.
10
         What does that mean?
11
         (Menard) Well, if you look in "Operating
         Expenses", there's a line in there that says
12
13
         "Distribution, Transmission and Miscellaneous",
14
         there is -- the first line says "Gas Costs". So,
15
         those aren't pure distribution-related
16
         components. And then, also in that revenue
17
         figure, I believe there's more than just
18
         distribution revenues.
19
         Okay. So, maybe this comparison that I'm making
    Q
20
         is not necessarily appropriate, is what you're
21
         saying? That it might not be appropriate to
22
         compare this report to the Company's last allowed
23
         return?
24
          (Menard) Correct.
```

```
1
         Does the Company do a distribution-only
 2
         calculation such as this?
 3
    Α
         (Menard) It does not.
 4
         Does not.
 5
         (Menard) That I'm aware of.
 6
         Okay. All right. Is it also possible that the
 7
         gas costs and the gas revenues net out, and, in
         fact, this is a distribution calculation?
 8
         (Menard) Yes. But I'm not sure that that's --
 9
10
         that they're exactly offset.
11
                   MR. DEXTER: Okay, fair enough.
                                                     That
12
         completes the Department's questions. Thank you.
13
                   CHAIRMAN GOLDNER: Okay. We'll move to
14
         Commissioners' questions. But I would like just
15
         one clarification, before I move to Commissioner
16
         Simpson.
17
                   And that is on the cost of revenue
18
         discussion, Attorney Dexter, that you were having
19
         with the Company, I think -- I don't think the
20
         math was correct. I think that the witness meant
21
         two and a half million, and not three and a half
22
         million, for the cost of revenue impact of going
23
         from 10.5 [10.0?] to 7.5 percent.
24
                   But would it be the Department's
```

position that, if the cost of revenue moved from 1 2 10 to 7.5, that this step increase would be 3 entirely eliminated? MR. DEXTER: No. I think you're 4 5 talking about "cost of removal". 6 CHAIRMAN GOLDNER: I'm sorry, cost of 7 removal. MR. DEXTER: Cost of removal. And 8 9 Mr. Normand indicated, as I understand it, that his Schedule A did not reflect the change. But 10 11 his recommendation also was that the impact of 12 the change on cost of removal is not on the 1.3 depreciation expense, which is in Schedule B, but 14 it's on the theoretical reserve, which is on 15 Schedule A, and he indicated it would drop to a 16 figure that I think you wrote down, and I didn't. 17 But it's something less than the 10 million, or 18 seven and a half million. 19 No. Our recommendation in closing, you 20 know, subject to conferring before we do closing, 21 was going to be to accept the \$660,000 22 depreciation adjustment, and go along with 23 Mr. Normand's recommendations to leave the 24 amortization as is, but to require the Company to

```
continue to update the cost of removal analysis,
 1
 2
         so that we have more than one year. So that,
 3
         when the next rate case comes along, we could
 4
         revisit this with the appropriate information.
 5
                    CHAIRMAN GOLDNER: Okay. Thank you.
 6
         That's very helpful before we start Commissioner
 7
         questions.
 8
                   MR. DEXTER: Okay.
 9
                    CHAIRMAN GOLDNER: That's an excellent
10
         clarification.
11
                   Okay. Very good. We'll just keep
12
         moving here. And we'll move to Commissioner
1.3
         Simpson.
14
                   CMSR. SIMPSON: Thank you. Thank you,
15
         Attorney Dexter, for the thoroughness today.
16
         was very helpful to walk through as you did.
                                                       And
17
         thank you to all the witnesses for being here
18
         today.
19
    BY CMSR. SIMPSON:
20
         Looking at Exhibit 3, before we move away from
21
         this rate of return calculation, based on the
22
         questions that were just asked of the Company
23
         witnesses from the Department of Energy, if this
24
         is not in line with your calculation as you would
```

```
1
         in a rate case, what's the Company trying to
 2
         illustrate here then, this Bates Page 002 in
 3
         Exhibit 3?
 4
         (Menard) I'm not sure I have a good answer to
 5
         that.
 6
         Okay.
 7
         (Menard) It's how the calculation has been done
 8
         for a number of years. And it's in line with Puc
         Rule 509.01. And it's a rate of return for the
 9
10
         twelve months ending, in this case,
11
         December 31st, 2021.
12
                    If I were to go back and look at that
13
         rule, I'm not sure it mentions separating out
14
         distribution versus transmission versus cost of
15
         gas. So, I don't think it's not in compliance.
16
         But I do think, in order to get a good
17
         representation to compare it to, the allowed rate
18
         of return, you would want to separate, in my
19
         mind, you would have columns for just purely
20
         distribution, and then your other pass-through
21
         components.
22
    Q
         Uh-huh. And we looked back at the last rate case
23
         and the allowed rate of return. And I believe
24
         that, within that Settlement Agreement, the
```

```
1
         Company's allowed rate of return was 9.96
         percent, is that correct?
 2
 3
    Α
          (Menard) In the -- which case?
 4
         In 20-105.
 5
          (Menard) 6.96 percent?
 6
         Did I say "20"? 6.96.
 7
         (Menard) You said "9".
    Α
 8
         I'm sorry. "6.96 percent", was that correct?
 9
    Α
          (Menard) Yes.
10
         So, I'm looking --
11
          (Menard) But if you want to give us 9 --
    Α
12
         Ha-ha. I think that might be retroactive
13
         ratemaking.
14
         (Menard) Yes, it would.
    Α
15
         So, the "Weighted Cost of Capital Components",
    Q
         that's listed as "6.96"?
16
17
    Α
         (Menard) Correct.
18
         But the last line, "Authorized Rate of Return" is
    Q
19
          "6.80". Can you explain to me the difference
20
         there?
21
          (Menard) I think it's just incorrect.
    Α
22
    Q
         Okay.
23
    Α
          (Menard) I think it should say "6.96 percent".
24
         And then, what about the line above, which says
```

```
1
         "Return on Rate Base" of "6.35 percent"?
 2
         that number be impacted?
 3
    Α
         (Menard) No. That would be the actual return on
 4
         rate base. That will be the per book calculated
 5
         as of 12/31/21, per book. And then, you would
 6
         compare that to your allowed in the next line,
 7
         and that would give you a sense of how the
 8
         Company is performing.
         So, then, what about in that bolded bottom
 9
    Q
10
         section, the "Weighted Cost of Capital
11
         Components", the "6.96 percent" that's provided
12
         there, is that correct?
13
         (Menard) I'm not sure what that number
14
         represents. I think it's supposed to be the same
15
         thing as the authorized. So, 6.96 is the
16
         authorized rate of return.
17
    Q
         Uh-huh.
18
         (Menard) I can't say as to why it's duplicated.
19
         Can you define absent the figure that's listed
20
         "Weighted Cost of Capital Components" for me?
21
         (Menard) Can you say that again?
22
    Q
         I just don't know what is meant by a "weighted
23
         cost of capital component". So, if you could
24
         define that for me, it would be helpful?
```

```
1
          (Menard) Yes. So, my understanding of what that
 2
         number would represent is, you know, if you were
 3
         to look in how the capital structure is
 4
         calculated in a rate case, so you would have your
 5
         debt and equity capital structure. So, in
 6
         Liberty's case, it's 52 percent equity/48 percent
 7
         debt. And then, you would have your cost of
         capital. So, in Liberty's case, the return on
 8
 9
         equity is 9.3 percent. The cost of long-term
10
         debt is 4.42 percent. So, you multiply those
11
         out, and you get your weighted cost of capital.
12
         In Liberty's case, in the last rate case of
13
         20-105, it's 6.96 percent.
14
                   So, that's what I -- my understanding,
15
         that's what that weighted cost of capital
16
         component is referring to.
17
    Q
         Okay. Thank you.
18
         (Menard) Definitely something that we need to
19
         look at and change for upcoming quarterly
20
         filings.
21
         Okay. Thank you. So, looking at Exhibit 1, your
    Q
22
         testimony, the Company justified some increases
23
         in spending on several programs and projects, due
24
         to underruns on other projects within the
```

```
1
         Company's Capital Program, there was funding
 2
         available. Do you recall that being provided in
 3
         your testimony?
 4
         (Menard) Yes.
 5
         So, perhaps you could explain how the Capital
 6
         Program is developed, and what led to the
         underruns? As many times it's overruns that
 7
         we're faced with, as opposed to underruns. So,
 8
 9
         let's start with, how do you develop your Capital
10
         Plan?
11
         (Marx) So, yes. Each year we start with, as we
12
         explained earlier, the Capital Expenditure Forms
13
         that cover each of our project blankets that we
14
         consider each year. So, that includes the
15
         Leak-Prone Pipe Replacement, the City/State
16
         Program, Gas System Reliability. And then --
17
         sorry. So, we, again, we budget it based on kind
18
         of a combination of what we spent previously and,
19
         you know, if we see a need to spend more in
20
         certain areas, or maybe less in certain areas,
21
         based on kind of what we're seeing ahead.
22
                   And then, once those get approved, we
23
         put the work together for construction, or
24
         purchase the equipment, whatever it is that the
```

Expenditure Form's purpose is serving.

And then, throughout the year, we're monitoring the budget. You know, we're meeting, we're discussing, and we're seeing and projecting ahead. Usually some areas maybe where we see that we're overspending, and we need to make a Change Order, which we can then justify a lot of times, because there could be other programs where we're seeing we're underspending, and maybe we don't think, in the end, we'll end up hitting that target.

So, we start out with, you know, higher level budgets for each of these individual blankets. And then, throughout the year, we're trying to adjust it. "Where do we need more? Where do we think we're going to be under?"

Causes for some underspend, you know, one that I think of here, you know, being the Engineering Manager, is there's just sometimes when we're designing projects, and the design is coming along maybe slower than expected, or oftentimes maybe there's some permitting requirements that end up being a lengthier of a process than maybe we originally anticipated.

```
1
         You know, there's maybe some other reasons for
 2
         underspending as well.
 3
    Q
         So, you start with your budget number, and then
 4
         you have seemingly many projects that you could
 5
         complete, and you sort of rank them, and then
 6
         prioritize within that ranking, and you start to
 7
         work down that list throughout the year, --
         (Witness Marx indicating in the affirmative).
 8
 9
         -- reconciling what is left over in the budget.
10
         And then, as you continue through the
11
         construction season, you might have an over or
12
         under, and then you insert or remove projects as
13
         you go along?
14
         (Marx) Yes. That would be accurate.
15
         Okay. So, then, I want to ask you about the
16
         leaking cluster valve project, that was in
17
         Exhibit 1, Bates 011 through 012. This is listed
18
         as a "capital project", instead of a "maintenance
19
         project". Do you see that?
20
         (Menard) You said "Bates 012"?
21
         Eleven and twelve.
22
         (Menard) Eleven and twelve.
23
         I'm looking at, starting on Line 10, "blanket
         projects", and then Line 14, "and repairing
24
```

```
1
         leaking clusters of valves", which is
         "8840-2210".
 2
 3
         (Menard) And, so, the question is "why is it
 4
         considered "capital", instead of "maintenance"?"
 5
         Is that your question?
 6
         Yes.
 7
         (Mostone) So, the reason for that is that the
 8
         length and size of the project. It's more than
 9
         one asset. It's more -- actually, I think the --
10
         it's more than three components. So, in a valve
11
         cluster, that's a series of valves and fittings
12
         that need to be pulled out and replaced,
13
         completely replaced. It's similar to like a main
14
         replacement project. It's very close to it.
15
         It's a difference in components. It's more than
16
         one area that needs to be taken care of. And, at
17
         the same time, when you're doing this project,
18
         it's a little bit more involved than on the main
19
         replacement project. These lines are on a
20
         high-pressure system. They have to be -- we have
21
         to run bypasses, we get welders involved.
22
         have to do precuts, get them in, keep the system
23
         up and running. There's a whole process
24
         involved, which is a lot more in depth than just
```

```
1
         one fitting leaking, replacing, one service
 2
         replacing. It's more than just a --
 3
                    [Court reporter interruption.]
 4
          (Mostone) -- main replacement.
 5
    BY CMSR. SIMPSON:
 6
         And this type of project, is that something that
 7
         is planned or does it arise unexpectedly?
 8
         (Mostone) It's because of a leak, it would be
 9
         unexpected.
10
         Okay.
11
         (Mostone) In the course of the survey, in their
12
         discovery, what it is, and, you know, it's more
13
         prolonged, to just take care of -- repair the
14
         leak, we know others are going to come in. So,
15
         the asset is X amount of years old, probably put
16
         in in the 1960s. We'll cut that whole section
17
         out and do it one time. Because, if you're not,
18
         you're going back and you're bypassing, and
19
         you're doing a lot more work, it would create a
20
         lot more work for us if we only took care of the
21
         one fitting.
22
    Q
         Okay. Thank you. So, then, on Bates Page 014,
23
         the "Main Replacement Leak-Prone
24
         Pipe-Restoration" budget was just over $4
```

```
1
         million. Do you see that?
 2
         (Marx) Yes.
 3
         What was the total budget for restoration of the
 4
         2020 Main Replacement Leak-Prone Pipe Program?
 5
         (Marx) So, are you asking if we included what we
 6
         completed in the previous year?
 7
    Q
         Yes.
 8
         (Marx) What would that total be? I'm honestly
 9
         not sure. I'm not sure what that total would
10
         come out to.
11
         Okay. So, you're not sure what was spent for
    Q
12
         restoration during 2020?
13
         (Marx) Offhand, no, I don't.
14
         Okay. Okay. Then, I'd like to look at the Bates
15
         Page 015, which is also addressing the
16
         Department's Audit Issue Number 1 from their
17
         report. Can you explain why the Company's
         procedure did not conform with MTRS 6060?
18
19
                   And, for reference, this issue was
20
         pretty thoroughly discussed in the Department's
21
         Audit Report, starting on Page 38, identified as
22
         "Audit Issue Number 1 Meter Protection Program".
23
         (Mostone) And what is your question, referring to
24
         the meter protection, is that --
```

```
1
         So, I'm looking at the "Company Comment" section.
 2
         And then, my understanding is there was some --
 3
         or, a lack of clarity on compliance with MTRS
 4
         6060. So, perhaps we could start with that, if
 5
         you might be able to describe those requirements?
 6
         (Mostone) The top of my head, I don't have the
 7
         requirements in front of me.
 8
         Okay.
    Q
 9
         (Mostone) You know, we have process and procedure
10
         on the requirements of when you put in meter
11
         protection and when you don't. So, there were
12
         some changes there. I know that there's a
13
         10-foot rule -- 10-foot, 10 feet off a roadway,
14
         and, if there's no curbing within that area, then
15
         meter protection is required, if the meter is put
16
         in that zone. And there's other particulars,
17
         distances and forms that they use to identify,
18
         you know, when it needs it and when it doesn't
19
         need it.
20
         Okay. And then, the "Company Comment" section,
21
         which looks like it's including a quote from the
22
         Safety Division, mentions "Massachusetts", which
23
         I know the Company has an affiliate in
24
         Massachusetts, is that correct?
```

```
1
          (Mostone) That's correct.
 2
         So, is there a difference in policy for the
 3
         Company between New Hampshire and Massachusetts
 4
         in how meters are protected?
 5
         (Mostone) So, not looking at the differences,
 6
         Massachusetts and New Hampshire, we do have
 7
         different O&M policies and procedures, depending
 8
         on what the requirements are. So, yes, there
         could be a difference there.
 9
10
         And can you enlighten us to the factors that were
11
         discussed with the Department with respect to
         this audit issue?
12
13
         (Mostone) I just don't recall it. I'd have to
14
         look it up.
15
         Okay. Okay. So, then, I'd like to jump to, in
    0
16
         the Audit Report, Audit Issue Number 3. So, it
17
         looks like the Project Close Out Reports for
18
         the four projects listed here, was this somewhat
19
         of an administrative oversight in closing out
20
         some of the "construction work in
21
         project" [progress?] to "plant in service"
22
         classifications?
23
    Α
         (Mostone) And what are you referring to, the
24
         signatures part of it or on the oversight?
```

```
1
         Just I'm trying to understand the issue, as
 2
         identified in the Audit Report. So, as I read
 3
         it, "Recommendation", which is Page 42 of the
         Audit Report, "Audit recommends that all project
 4
 5
         documentation be completely filled out. Although
 6
         the approving signatures on the Report approve
 7
         the move from Construction Work in Progress to
 8
         Plant in Service, an actual completion date on
 9
         the Report should be noted. Company Comment:
10
         The Company agrees with Audit and will ensure
11
         Project Close Out Forms are completely filled out
         in the future."
12
13
         (Menard) So, your question is "Is it just an
14
         administrative oversight?" And I would say
         "ves".
15
16
         Okay. So, just help me understand, what was
17
         identified and what happened? I'm really just
18
         trying to understand this audit issue, in
19
         general.
20
         (Menard) So, Audit had requested project
21
         documentation. There was -- when some of the
22
         documentation was filed initially with the
23
         filing, just in terms of how the signatures are
24
         done, there might be a signature in another
```

```
1
         document, rather than, you know, merging them
 2
         altogether. So, there was some questions related
 3
         to that, just for completeness. "Were the
 4
         projects approved? Is there a signature?"
 5
         "Yes." And, so, the Company provided Audit with,
 6
         you know, the final signatures. I think Audit
 7
         had identified that the completion date should be
 8
         put on the Report. And, you know, the Company
         agrees that we will make sure that the completion
 9
10
         date is filled out on the Report as well.
11
         Okay. Thank you. And then, moving up to Audit
    Q
12
         Issue Number 2, pertaining to recommended
13
         adjustments, it appears there was some
14
         disagreement with respect to capitalization of
15
         meters, is that correct?
16
         (Menard) Yes.
17
         And can you describe the Company's position, with
18
         respect to meters that were purchased?
19
         (Menard) So, Audit's recommendation, let's see,
    Α
20
         Audit's recommendation that additional meters
21
         purchased in 2021 were not placed in service in
22
         2021. And, so, the way that meters work is, upon
23
         purchase, upon, you know, purchasing the meter
24
         itself, they are deemed "in service". They are
```

installed at a later date, but they are pre-capitalized and place into service when they are purchased.

Q And why is that?

A (Mostone) So, meters themselves, when we purchase them, first of all, lead times are very far out, and they have been all over the place lately.

Now, they're over a year out right now. So, during -- especially during the winter months, we always need meters in stock. Winter months, we have a lot of possibly damage to the meters from snow and ice, snowplows, what have you, etcetera, meters fail because of the cold weather or something. So, we need to always have an inventory in stock and ready to go. If we're doing new installs for growth, obviously, we need meters for those customers to put in stock. So, we always have to have an influx of meters on hand to take care of that.

In 2021, there was an opportunity to purchase more meters and them get them in ahead of it. Plus, you know, due to the fact of the scheduling issues and getting the meters, you know, on hand, so we had them. It was a major

```
case. For instance, we didn't -- the date that
 1
 2
         we got meters in 2022, for instance, was this
 3
         summer. So, if we didn't have these meters on
 4
         hand, we wouldn't have had meters the first part
 5
         of 2022.
 6
         Uh-huh.
 7
         (Menard) And there's two pieces of equipment that
 8
         are pre-capitalized, in general, meters and
 9
         transformers. Transformers are, obviously, on
10
         the electric side; meters are on both gas and
11
         electric side. And, so, they are pre-capitalized
12
         and placed in service when they are purchased.
13
                   And then, that -- so, they go on the
14
         books as "in service". And then, when they are
15
         installed, there's no additional amount
16
         capitalized at that time.
17
         And that's, in your experience, that's typical --
18
         (Menard) Yes.
19
         -- how meters are accounted for?
20
         (Menard) Yes.
21
         And can you explain why this issue was flagged by
    Q
22
         the Department Audit Staff then?
23
    Α
         (Menard) I don't know for sure why this was
24
         flagged. I didn't answer -- interact with Audit
```

1 on those questions. So, I don't have the 2 background on why they flagged it, because this 3 has been a standard practice for years. 4 (Mostone) In my opinion, it was just, you know, 5 questions that became -- arise, give them an 6 example of, you know, how the process is being 7 done. They needed a clearer understanding of how we do it. That's all it was. 8 9 (Menard) And my guess also is that, because we 10 had issues with supply chain, and these 11 additional meters were purchased, I think that 12 was probably the "red flag" term used, that 13 "additional meters", meaning that we didn't need 14 them. 15 But, as Mr. Mostone was saying, because 16 of the long lead times, this is a prudent 17 purchase, to be able to make sure that we have 18 enough meters on hand to be able to serve our 19 customers. 20 Uh-huh. And I think, really, the question for us 21 is whether those costs should be included in the 22 step as plant placed in service. 23 CMSR. SIMPSON: And perhaps, Attorney 24 Dexter, if you had anything you might offer,

based on the recommendation in the Audit Report, as it appears there's still some disagreement?

MR. DEXTER: Well, when we get to closing, and I'm thinking, as I do more of these, that the Bench might benefit from opening statements. So, that you would know from the outset where we're all heading, in cases like this, where I'm not putting on a witness and I don't have prefiled testimony. But it should be fairly obvious from my questions today where we're heading.

We believe there are at least two reasons not to include the meters in the step adjustment. First of all, we don't believe that they are an appropriate substitution project under the language of the Settlement Agreement. I'll get into that in more detail.

In terms of the "pre-capitalization", this is an issue that has come to the attention of the Department through the Audit Staff fairly recently. I don't have the knowledge that it is "industry practice" and has been going on for a long time. My understanding is that, for decades, maybe many, many decades, well, I know

"many, many decades", because I'm old, materials and supplies are a component of rate base, and that's inventory. So, as long as I've been doing this, materials and supplies are a rate base component.

Why meters and transformers are being treated differently from that? I don't understand that. And the Department's Audit Staff, I think, has that question. It's definitely an issue that we will raise in the next rate case that comes in.

I don't know if the other utilities in

New Hampshire do this or not. I haven't done the

research. But I do know that it has been an

issue with the Liberty gas and electric side.

And it's an issue that we'll be looking at in the

next base rate cases.

At a minimum, we have to be sure that, if these things are pre-capitalized, they aren't also included in materials and supplies. Which I'm assuming is the case, because that's the way accounting would work. But that would be a threshold question that we have to determine.

And, if, in fact, if you look at

```
Exhibit 3, "Materials & Supplies", $12 million,
 1
 2
         appears as a rate base item in the return on rate
 3
         base calculation. As I said, that's been
 4
         standard for decades.
 5
                   CMSR. SIMPSON: Thank you for indulging
 6
         me, Attorney Dexter. And look forward to your
 7
         closing.
                    I think I'm all set at this point.
 8
 9
         don't have any further questions, Mr. Chairman.
10
         Thank you.
11
                   CHAIRMAN GOLDNER: Okay. We'll move to
12
         Commissioner Chattopadhyay.
13
                   CMSR. CHATTOPADHYAY: Good afternoon.
14
         So, let's go to Exhibit 4. And my questions are
15
         mostly going to be Mr. Normand, but I would let
16
         the Company jump in whenever appropriate.
17
    BY CMSR. CHATTOPADHYAY:
18
         So, let's go to Bates Page 002 of that exhibit.
19
         And I want to understand, if you go to lines
20
         between 37 and 38, that is a bolded line, which
21
         says "Adjustment to Depreciation Expense Schedule
22
         A page 2". And it has a number, "minus
23
         $660,216". That was discussed quite a bit.
24
                   Please confirm that that is simply
```

```
1
         arising out of the ASL assumption, right?
 2
         nothing to do with COR or the net salvage rate?
 3
         (Normand) That's correct, Commissioner.
 4
         Okay. So, let's, since you had, Mr. Normand, as
 5
         you had recommended, you know, going from 10
 6
         percent to 7.5 percent for the COR, I want to
 7
         understand whether that, if it was included in
         Schedule A, and if I have understood it
 8
 9
         correctly, you may have mentioned it or the
10
         Company did, if that was included in Schedule A,
11
         would that change this row that says "Adjustment
12
         to Depreciation Expense Schedule A page 2"?
13
         (Normand) Well, on Page 2, I believe you're
14
         referring to Schedule B?
15
              I'm actually in the exhibit that is part of
    0
16
         this docket, Exhibit 4. And Bates Page 002,
17
         there's a line that says "Adjustment to
18
         Depreciation Expense Schedule A page 2", and it
19
         reports the "$660,216".
20
                    I'm just asking a clarifying question.
21
         Which is, if the COR was also changed from 10
22
         percent to 7.5 percent, would the number here
23
         change?
          (Normand) Yes, it will.
24
```

```
1
         Can you provide how this number will change?
                                                        So,
 2
         this is informational, you know, it's an IR. So,
 3
         recalculate the bolded line, which says
 4
         "Adjustment to Depreciation Expense Schedule A
 5
         page 2", in Exhibit 4, Bates Page 002, assuming
 6
         that the COR is 7.5 percent.
 7
                   CMSR. CHATTOPADHYAY: Chairman Goldner,
         do I need to repeat that, so that it's --
 8
                   CHAIRMAN GOLDNER: If the witness knows
 9
10
         the answer to the question, no. But, if he
11
         doesn't, then we can make it a record request.
12
                   CMSR. CHATTOPADHYAY: Yes. I think --
13
         I have a feeling it will be a record request,
14
         sorry. Yes.
15
                   CHAIRMAN GOLDNER: I think the witness
16
         might know the answer.
17
                   CMSR. CHATTOPADHYAY: Okay.
18
                   CHAIRMAN GOLDNER: Based on prior
19
         testimony.
20
                   CMSR. CHATTOPADHYAY: That would be
21
         even better.
22
    BY THE WITNESS:
23
         (Normand) That's correct. There's no impact.
24
         But, in Record Request 1, which was just
```

1 submitted, we provided Schedule A at 10 percent, 2 as filed, and then we provided Schedule A redone 3 to seven and a half percent reduction, and we 4 also did a reduction to 4.74 percent, which is 5 the one-year study that the Company did, to 6 provide you what the impacts were at those two 7 levels, as compared to maintaining the 10 8 percent. 9 BY CMSR. CHATTOPADHYAY: 10 I have looked at the response to that record 11 request. I'm specifically asking if -- do you 12 have an opinion how the number that shows up in 13 Exhibit 4, Bates Page 002, for the specific line 14 that I have referenced here? So, I would 15 appreciate if you can go back to -- sorry, I have 16 to jump there again, to the page that I talked

about. And, if you can tell me how the number would change? Would it be -- like, what the

number would be, instead of \$660,216?

And I'm more than happy to have it as a record request that you can respond later.

- Α (Normand) I don't have that. I just have a response to Record Request 1.
- 24 I know. But I'm saying, can this --

17

18

19

20

21

22

23

```
1
                   CHAIRMAN GOLDNER: I'll make it a
 2
         record request, Commissioner.
 3
                   CMSR. CHATTOPADHYAY: Yes.
 4
                   CHAIRMAN GOLDNER: I will do that.
 5
                   CMSR. CHATTOPADHYAY: Yes.
 6
                   MR. SHEEHAN: Mr. Normand, this is
 7
         something we'll be able to answer after the
 8
         hearing and provide later.
                    I think he was trying to do it on the
 9
10
         spot.
11
                   CHAIRMAN GOLDNER: Okay. Okay.
12
    BY THE WITNESS:
1.3
         (Menard) So, just to clarify. It's the update to
14
         Schedule B, which is where the 660,216 comes
         from?
15
16
    BY CMSR. CHATTOPADHYAY:
17
         Yes. It might as well be. But I'm looking at
18
         Exhibit 4. And I'm going to Bates Page 002. And
19
         I'm asking you to go between Lines 37 and 38.
20
         There is a row that says "Adjustment to
21
         Depreciation Expense Schedule A page 2".
22
    Α
         (Menard) Yes.
23
         So, I'm -- I mean, that's just for notational
24
         purposes, as far as I am concerned. I am more
```

```
1
         interested in knowing, when the COR is changed to
 2
         7.5 percent, what happens to the number there,
 3
         which is right now $660,216?
 4
         (Menard) And, so, when we were answering the
 5
         record request questions, you know, we had to
 6
         make some assumptions of when -- when you say
 7
         "change the cost of removal", so, we made an
 8
         assumption we would go back to the last rate
 9
         case.
10
                   And what are the parameters around the
11
         request that you're asking for right now?
12
         If I said "ceteris paribus", would that help,
13
         meaning "nothing else would change"? Just if --
14
         I'm just trying to see what happens when you
15
         implement Mr. Normand's recommendation. That's
16
         all I'm trying to do. So, if you go with a COR
17
         of 7.5 percent, instead of 10 percent, as he
18
         thinks about it, how does this number change?
19
         And that's all I'm trying to get at.
20
         (Menard) But --
21
         So, if you're going to make some assumptions
    Q
         there, we can -- you need to state it clearly,
22
         okay? So, that's -- I'll leave it up to you.
23
24
         But, you know, clearly, if the cost of removal is
```

1 different, something has to change. And I don't 2 know the entire thread, but I'm just trying to 3 see if you have a position on what this number 4 would look like. That's what I'm trying to get 5 at. 6 (Menard) And, So, when we were talking about this 7 in the context, you know, obviously, we couldn't 8 ask questions on the record request, but, you 9 know, the cost of removal would be something we 10 would change on a going-forward basis. 11 So, the question, and I think it's a 12 theoretical question, of "what would it look like 13 had cost of removal been at a different level?" 14 Yes. 0 15 (Menard) So, you know, we made some assumptions 16 that we would go back to the, you know, last test 17 year -- or, actually, the last time the 18 depreciation study was performed. 19 Yes. That would be fine. So, I think what Q 20 you're saying is, if you -- whatever you had 21 assumed for COR previously, that number, when you plug in 7.5 percent, that changes. So, you're 22

going back to the rate case and playing with

that. So, I think that's what you're saying,

23

24

```
1
         which is fine with me.
 2
          (Menard) And, so, if I could, just if we could
 3
         stay on this topic for a little bit while we have
 4
         Mr. Normand here. You know, there's, in the
 5
         record request, and I'm not sure if you have them
 6
         in front of you.
 7
         I do. Just a moment.
    Q
 8
         (Menard) But you can see that the actual cost of
 9
         removal, if you look at Record Request 1A --
10
         1-1.A. It looks like a table.
11
    Q
         Yes.
         (Menard) And it has years "2017" to "2021".
12
13
         Correct.
    Q
14
          (Menard) And, so, you can see, and this is
15
         assuming 10 percent, you know, the Company's
16
         history. And, so, Mr. Normand put this table
17
         together --
18
         Uh-huh. Yes.
19
          (Menard) -- for these two particular accounts.
    Α
20
         And you can see that the actual percent is
21
         actually quite lower than the actual 10 percent.
         So, again, we had to make several assumptions
22
23
         when we did this analysis.
24
                    So, I just want to make sure we are
```

```
1
         answering the question you are intending us to
 2
         ask -- answer, not "ask".
         Yes. I don't fully understand this response.
 3
    Q
 4
         So, maybe that is why --
 5
         (Menard) Maybe we could go through that.
 6
         -- that is why I'm asking this question. I
 7
         think, probably, we are delving on it a little
 8
         bit too much. I just want the Company to,
 9
         Company, with the assistance from Mr. Normand,
10
         respond to the specific question "what happens to
11
         660,216, assume this as a theoretical question,
12
         if you had 7.5 percent?"
13
                   So, I mean, what I'm seeing here is,
14
         when you say "10 percent", and I'm going to the
15
         Excel file now, which is the response to RR
16
         1-1.A. So, for example, in 2021, you have
17
         "$1.596018 million", right? And then, you're
18
         saying additions is $24 million. And the "6.63"
19
         is simply the ratio of that 1.596018 to 24. But
20
         that number, 1.596, which is the part that I'm
21
         not clear about, it is related to the 10 percent
22
         COR assumption.
23
                   So, if you -- so, you know, I'm trying
24
         to get a sense of, if you were going ahead, if
```

```
1
         you're going forward, if you were changing the
 2
         10 percent to 7.5 percent, how does this line
 3
         that shows up in Exhibit 4, Bates Page 002,
 4
         changes?
 5
                    And you can give me whatever
 6
         assumptions you want to make. I'll be happy to
 7
         take a look at that.
          (Witness Menard nodding in the affirmative).
 8
 9
         The other question I have very quickly is, as,
    Q
10
         Mr. Normand, you confirmed that that $660,216 is
11
         based on the average service life, you know, and
12
         has nothing to do with COR.
1.3
                    If we change the COR, I'm curious, and
14
         I'm trying to understand this, that does have an
15
         impact on the net salvage ratio, right, or
16
         percentage?
17
    Α
          (Normand) Yes, it does. But we didn't change the
18
         net salvage, as I mentioned earlier, because we
19
         had some incomplete data. So, we maintained what
20
         the Commission had approved in a prior case.
21
         Would you -- did you, when you mentioned you did
    Q
22
         a study in 2016, did you reach a similar
23
         conclusion then?
24
          (Normand) I'm sorry, could you ask your question
```

```
1
         again?
 2
         When -- I assume you did a similar study in 2016,
 3
         if I heard you correctly?
 4
          (Normand) That's correct.
 5
         Did you come to a similar conclusion then, that,
 6
         you know, we're not going to change the net
 7
         salvage ratio, because the data isn't complete?
 8
          (Normand) That's correct. I did not change
 9
         anything in net salvage in 2016.
10
         Confirm, this is for the Company, that the study
11
         that you did for the calculation of the COR, as
12
         well as the ASL, this was based on information
13
         from 2021, correct?
14
          (Menard) Say the first part again?
15
         The recalculations that Mr. Normand had talked
16
         about, I thought the discussion says that the
17
         study was -- that you looked at the last year?
18
         (Menard) Correct.
    Α
19
         That's 2021?
    Q
20
          (Menard) Yes. Yes. That's correct.
21
         Have you looked at 2020?
    Q
22
    Α
         (Menard) No.
23
    Q
         Is it possible to look at 2020 now?
24
          (Menard) Yes.
```

```
1
         Is it possible to look at 2019?
 2
         (Menard) Yes.
 3
         Okay. In conducting your study for 2021, was it
 4
         Company's internal resources that was used to do
 5
         the study or you had to go out and get a
 6
         consultant?
 7
    Α
         (Menard) You're talking about for this updated
 8
         depreciation study?
 9
    Q
         Yes. Yes.
10
         (Menard) We -- it's a combination. So, the
11
         Company has to provide the information. But we
12
         hire a consultant, Mr. Normand's firm, to do the
13
         analysis.
14
                    And it's, you know, it's an extensive
15
         amount of work to do the study. So, if we were
16
         to -- it can be done, we can redo it. It's just
17
         an additional expense.
18
         Can you remind me what the Settlement terms were,
    Q
19
         in terms of what study needed to be done on
20
         depreciation?
21
         (Menard) Yes. The Settlement Agreement, if you
    Α
22
         don't mind, I'll read it.
23
    Q
         Yes.
24
          (Menard) Section 3.2 says "The Company shall
```

```
1
         perform a study during calendar year 2021 based
 2
         on a sampling of different sized", and this is
 3
         referring to cost of removal, "based on a
 4
         sampling of different sized 2021 mains and
 5
         services capital projects to determine the cost
 6
         of removal percentages that should be applied to
 7
         mains and services. The Company shall also
 8
         obtain a new full depreciation study based on
 9
         2021 end of year plant balances, which study
10
         shall review and incorporate the results of the
11
         cost of removal study."
12
         Okay. Then, I think I just wanted to get a sense
13
         of what --
14
         (Menard) So, it was supposed to be on 2021.
15
         '21, yes. And the way even the 2016 study framed
16
         the issues, it seems to me it was pretty natural
17
         that the study should have been done for more
18
         than one year, should have been done for several
19
         years, to get a good sense of how to change the
20
         net salvage rate and all of that. So, that's why
21
         I'm asking the question.
22
         (Normand) Well, Commissioner?
23
    Q
         Yes.
24
          (Normand) Well, we're hoping that, as a company,
```

that two additional years of analysis on cost of 1 2. removal, that we will have a complete set of five 3 years of cost of removal data, with associated 4 retirements. Once we have that, we will come up 5 with a five-year average. And that will impact 6 the net salvage used in the Schedule A. But we 7 don't have that data. We have three years -- we 8 can depend on three years for services and four years for mains is what we do have today. 9 10 three years in services makes me a little uneasy. 11 That's why we provided -- we basically 12 recommended maintaining the same prior approval 13 levels that the Commission gave us. 14 In conducting the analysis for a COR of 7.5 15 percent, does that ordinarily spit out a 16 different net salvage percentage? Regardless of 17 whether -- how you feel about whether we have 18 enough data or not. I'm just saying, 19 mechanically, if you change the COR, does that 20 impact the net salvage ratio or percentage? 21 (Normand) Yes. It will. 22 CMSR. CHATTOPADHYAY: And I would 23 suggest that that should be assumed when you do 24 the analysis.

```
1
                   I think that's all I have right now.
 2
         Thank you.
 3
                   CHAIRMAN GOLDNER: So, let me check
 4
         with the parties.
 5
                   So, the Chair has maybe 15 or 20
 6
         minutes' worth of material. Then, we go to
 7
         redirect, then closings. We have some options.
 8
         We can do -- I can proceed, and then we can maybe
         take a break, and come back for redirect and
 9
10
         closing, we can have written closings. What
11
         would the parties prefer?
12
                   MR. SHEEHAN: I would prefer not to
13
         having written closings, frankly. I think most
14
         of the issues are clear. The few disagreements
15
         are not extensive, they can be spoken to
16
         relatively quickly.
17
                   CHAIRMAN GOLDNER: Okay. Mr. Dexter,
18
         would you like to power through or --
19
                   MR. DEXTER: I agree that I don't think
20
         we need a written closing in this case. But, if
21
         the Commission would like one, I want to indicate
         that I will provide one. I do have a closing
22
23
         statement prepared to give orally today.
24
                   But I think, if it's approaching 12:45,
```

```
1
         I think I'd recommend a lunch break now, and come
 2
         back and finish up questions, redirect, and
 3
         closing.
 4
                   CHAIRMAN GOLDNER: Okay. That may
 5
         create more questions on behalf of the Chair, but
 6
         that's the price to be paid.
 7
                   Okay. Very good. Let's take a break.
 8
         Would you -- Mr. Sheehan, Mr. Dexter, would you
         recommend 1:15 or 1:30? What would you prefer?
 9
                   MR. DEXTER: Well, 1:30 I think, at
10
11
         least. It's very hard to find food quickly in
12
         Concord.
13
                   CHAIRMAN GOLDNER: Okay. Okay.
14
                   MR. SHEEHAN: That's fine.
15
                   CHAIRMAN GOLDNER: Are you okay, Mr.
16
         Dexter, 1:30? Would you like a little more time?
17
                   MR. DEXTER: 1:30 is fine.
18
                   CHAIRMAN GOLDNER: Okay. All right.
19
         Let's break here, and return at 1:30. Thank you.
20
                    (Lunch recess taken at 12:41 p.m., and
21
                   the hearing resumed at 1:31 p.m.)
22
                   CHAIRMAN GOLDNER: Okay. So, we'll
23
         resume with Commissioner questions, and then move
24
         to redirect.
```

```
1
    BY CHAIRMAN GOLDNER:
 2
         So, first question I think is for Ms. Menard.
 3
         Does the Company -- how does the Company treat
 4
         laptops, as a capital item or expense? You can
 5
         phone a friend, if you'd like.
 6
                    MR. SHEEHAN: She left.
 7
                    [Laughter.]
 8
    BY THE WITNESS:
          (Menard) I believe it's capital.
 9
10
    BY CHAIRMAN GOLDNER:
11
         It's capital. And does the Company have like a
         limit as expense, typically above, you know, is
12
13
         there an expense, sort of capital line at the
14
         Company that you use? That's kind of normal,
         isn't it?
15
16
         (Menard) Yes.
17
    Q
         At a thousand bucks or two thousand bucks or
18
         something, you capitalize, below you expense?
19
          (Menard) Yes.
    Α
20
         Do you have any recollection what that might be?
21
          (Menard) I'm just pulling up the policy.
    Α
22
    Q
         Okay.
23
          (Menard) I'm not finding it right this second.
24
         But I know it's in here somewhere.
```

1 And the reason I ask is that, you know, a laptop 2 is, you know, what, a thousand bucks or something 3 like that. And what's the cost of a meter these 4 days? So, your standard meter, is it a thousand 5 bucks? 500 bucks? 200 bucks? 6 (Mostone) So, a meter itself is, a standard 7 residential AC250, that's our lowest cost meter, it's probably running around \$70. 8 9 Q \$70. 10 (Mostone) \$70 to \$80. With the ERT installed, 11 that's the index with the mobile collecting 12 device, because that also has to be installed, 13 it's probably around 130 to 140 right now. 14 And it's puzzling to me that you would be Q 15 capitalizing those expenses, those seem like --16 or, you should be capitalizing those costs. 17 seems like those would be expenses. But that's, 18 I think, where I'm a little baffled, in terms of 19 your accounting. 20 And, if it's standard industry 21 procedure, then I suppose that's a separate

procedure, then I suppose that's a separate question. But, just conceptually, it doesn't make sense that something of that nature would be a capital item.

22

23

24

```
1
          (Menard) So, I can answer your question for the
 2
         laptop. It's a $1,000 threshold to capitalize
 3
         either a desktop or a laptop.
 4
    0
         Okay.
 5
         (Menard) For the meter, --
 6
    Q
         So, it would mean below a thousand it would be
 7
         expense, right?
 8
    Α
         (Menard) Yes.
 9
    Q
         Yes.
10
         (Menard) Yes. I'd have to dig into the plant
11
         side of it. You know, we have, as far as I know,
12
         meters have been historically capitalized. It's
13
         the labor to install, it's the meter itself. So,
14
         there's, you know, a whole ball of wax associated
15
         with a meter.
16
         Okay. Yes. It's just a curious accounting quirk
17
         that doesn't make sense on its face. Okay.
18
         That's fine on that.
19
         (Mostone) Can I just add something to that?
    Α
20
         Yes, please.
21
         (Mostone) I don't know if it matters here. But,
    Α
22
         when it comes to meters, and pre-capping them, we
23
         also refurbish meters. So, when we refurbish
24
         meters, we, you know, move the asset or, you
```

```
1
         know, improve the asset, to expand the lifespan
 2
         of the meter when it comes into the meter shop.
 3
         Those are not capitalized. Those are expensed.
 4
         Okay.
 5
         (Mostone) So, it does -- in a way, when you're
 6
         looking at meters, and I gave you the lower end,
 7
         meters can run upwards of thousands of dollars a
 8
         piece, depending on the meter. But our most
 9
         popular meter is the category that I gave you.
10
         And we have to buy thousands of those, you know,
11
         yearly to keep up to demand on those.
12
         Okay. Okay, very good. Thank you. Some
13
         engineering questions, maybe, Mr. Marx, these
14
         might be in your wheelhouse.
15
                    I assume that you're replacing the cast
16
         iron/bare steel with PVC mostly, or no?
17
    Α
         (Marx) High-density polyethylene is what we use.
18
         Okay. And how long does that last?
19
         (Marx) I'm not positive.
    Α
20
         Because I've read, like, PVC underground lasts
21
         like a hundred years. So, I would assume the
22
         product you're using would be, you know,
23
         something on that scale. And the reason I ask,
24
         this might go over to Ms. Menard again, but, you
```

```
1
         know, if we have depreciation schedules of 45-ish
 2
         years, and we have pipes that last 100, I'm just
         trying to understand the Liberty, you know, sort
 3
 4
         of accounting principles?
 5
         (Menard) Associated with the pipe replacement?
 6
    Q
         With the new pipe. So, you put new pipe in, and
 7
         you have it on like a, I think, a 47-year
 8
         depreciation schedule, but it sounds like it
         lasts -- it seems like it would last much longer.
 9
10
         But, if the Engineering Department says that I'm
11
         incorrect, that would be good to know. But I
12
         think it lasts much longer than that.
13
         (Menard) The mains?
    Α
14
         (Marx) The mains, yes.
15
         (Menard) The mains are 60 years.
    Α
16
         So, that's your -- your depreciation schedule is
17
         60 years?
18
         (Menard) Yes.
    Α
19
         Okay. So, your overall depreciation rate, I
20
         think, in the filing, is 47 years after the
21
         depreciation study. But for new pipe that's
22
         going in today, this polyethylene, it's 60 years
23
         on that particular pipe?
24
          (No verbal response).
```

```
1
         Okay. Yes, we won't know for a while if you're
 2
         wrong or not, but I guess we'll trust you on the
 3
         60 years.
 4
         (Mostone) Can I just add something to that also?
 5
         Yes.
 6
         (Mostone) When it comes to the polyethylene,
 7
         you're correct in saying a higher amount. But
 8
         coated steel pipe that we still have in the
 9
         ground, that's where the averages come down a
10
         little bit.
11
    Q
         Okay.
12
         (Mostone) Okay. Because that's more susceptible
13
         to corrosion. Whereas, polyethylene, obviously,
14
         corrosion is not an issue.
15
         Right. But you do have the issues with the
    Q
16
         o-rings or the seals, right, with the other pipe?
17
    Α
         (Mostone) That was just that timeline.
18
         process was done differently after-the-fact. So,
19
         during the -- and, please, '50, late '50s, '60s,
20
         maybe early '70s, they went to that dresser
21
         coupling method. Not all gas utilities in New
22
         Hampshire, back then there was three different
23
         utilities, okay? It was more down in the
24
         southern end of the state where they were using
```

```
1
         the dresser coupling design. It was quicker,
 2
         more cost-effective to do it that way.
 3
                   But Northern Division, Tilton area,
 4
         Manchester area, central, we don't have that
 5
         issue. It wasn't installed there. It's just the
 6
         Southern Division, where they adopted that
 7
         concept way back in the '50s/'60s area.
 8
         Okay. The commissioner should have asked more
    Q
 9
         questions, it sounds like, back then. Is
10
         there -- how do you seal the pipes today? So,
11
         you have a metal pipe, and it's deteriorating,
12
         but there's nothing wrong with the pipe and you
13
         want to save it, how do you seal it today?
14
         (Mostone) Sealing the outside or how do we -- how
    Α
15
         do we put them together?
16
         The connection.
17
    Α
         (Mostone) Welding.
18
         Okay. So, you're welding?
19
         (Mostone) A welding connection.
    Α
20
         Okay. Okay. Very good. And I'll go back to
21
         Ms. Menard, on Exhibit 4. And I'm looking at
22
         Page 1, Column (e). There's the $1.1 million
23
         that we talked about earlier in that category,
24
         spread through four different areas.
```

1 And I'll tell you, when I look at this, 2 what is concerning is it looks like, in 3 accounting control or lack of control issue at 4 the Company, it seems like, if the issues were 5 that large, can you maybe tell the Commission why 6 we shouldn't be concerned about a lack control --7 accounting control at the Company? 8 (Menard) Not all of these items are, you know, 9 some of these items -- so, for example, the "Nashua Paving Project", that was -- that was 10 11 something that was placed into service. And 12 then, when we were going through this audit 13 process, we realized that not all of it was 14 actually complete. So, we've done some education 15 to educate on how and when to consider something 16 "in service", you know, "used and useful", and a 17 certain end point in the project. 18 So, we have, as a result, done some 19 internal education, and also put some review 20 around how we -- how we place service in projects -- or, how we place projects in service. 21 So, I'm sorry for interrupting. But, on that 22 Q 23 particular line item, I think the point you're 24 making is, that the Company has acknowledged a

Α

mistake, has taken the lessons learned, and then retrained the folks to do it better next time?

(Menard) Yes. There are certain — there are certain groups of people who deal with capital projects on a day—to—day basis, and then there are others that deal with them on a less frequent basis, you know, a facilities—type project is on a less frequent basis. So, we've done some education internally on the paving project, which is a facilities—type project.

For the, you know, for the meters, I'll jump down to Line 18, that's not an accounting issue. That is really what should be included and not included in this step. So, the question there was "whether growth should or shouldn't be included?" So, the accounting is fine. It's just really inclusion in a step, and requirements with the Settlement Agreement.

For the IT project, that was an accrual, which is normal, typical accounting practice. You accrue for when work is -- or, you know, an estimate of work that has been complete, you accrue it on the books. I don't know why that was not reversed. So, we definitely do need

Q

to look into that, as to, you know, was it reversed on another project and we just didn't pick it up? So, I don't think the accounting is an issue. I think it's just a matter of picking up information for this step.

And, then, I can't remember what was the minor --

- Q Yes, that's just \$3,000. I wouldn't worry about that one there.
- A (Menard) So, it doesn't concern me from an accounting standpoint. I think there are processes that need to be reiterated. And then, you know, further review when we do pick up for inclusion in a step.

You know, if we were in a rate case, you know, everything gets included and reviewed. When you're in a step, and according to the Settlement Agreement, you know, it's a different way to look at projects and look at dollars in service. So, it doesn't necessarily concern me. But there are areas for improvement, yes.

And you, of course, have your own internal

Accounting staff and an Audit Department at the

Company, correct?

```
1
          (Menard) Correct.
 2
         Okay. Yes. My encouragement would be to find it
 3
         before the DOE finds it in the future.
 4
         (Menard) Absolutely.
 5
         So, that would be -- that would be better news as
 6
         we move forward.
 7
                   Okay. One last accounting question.
         And that is, I'm on Exhibit 3, Page 2 I think,
 8
         yes, Bates Page 002. So, there's shown there a
 9
10
         "Depreciation Reserve/Accumulated Depreciation"
11
         of $181 million. And I'm looking at the
         Company's Annual Report dated December 31st of
12
13
         the same year. And it shows accumulated
14
         depreciation of $230 million. And, so, I'm
15
         trying to understand what the difference is?
16
         (Menard) Sitting here right now, I don't know.
17
         And my concern is that, I think earlier it was
18
         acknowledged to Commissioner Simpson that there
19
         were other errors on the same page, and I think
20
         this is an additional error, and a meaningful and
21
         significant one. So, I would encourage the
22
         Company to go back and look at this schedule, and
23
         make sure that it is accurate.
24
         (Menard) Understood. And, while we were at
```

break, I did look into Commissioner Simpson's question as to what the weighted cost of capital component is. And, when I go back to the rule, the 509.01, that is listed as the Company's current capital structure. So, in the event that the current capital structure differs than the approved, you would see a different number.

So, the next question you would ask me is "does it vary from the approved?" And I don't know, sitting here, as to, you know, whether that -- whether the actual is different than the approved.

Q Okay. Thank you. Yes, Commissioner Simpson may want to follow up on that later.

So, the last couple of questions are, does the Company have a process by which it ties its annual capital spending to its LCIRP, that is its long-term Capital Plan approved by management? Do you tie those two out or are those independent processes?

A (Menard) So, in the LCIRP, historically, that has been focused on what the demand forecast is and how we're going to meet that demand forecast. I know there has been interest in moving forward of

having, you know, having it be more focused on the Company's five- to ten-year Capital Plan.

So, going forward, it should align. There is one capital forecast. We are currently working on the current five-year capital forecast. And, so, it should align.

There are, obviously, changes that happen within the year. But, you know, the forecast is -- the long-term forecast is set.

- Okay. Yes, I think there's the opportunity to simplify the step process moving forward. If the LCIRP is tied to your annual process, I think it could greatly simplify things.
- A (Menard) The only issue I would raise is that, you know, a long-term forecast is at a point in time, and it does change, and, you know, it does adjust. And, so, how do you, you know, and, certainly, this is a topic for another day, but how do you reconcile something that, you know, you look five years out, we budget with big buckets of dollars or general categories. And, when you get into you one-year plan, that's when you really get down into the detail, very specific projects, and measure yourself against

1 that. 2 So, you know, having a point in time 3 looking five years out, and then having to 4 reconcile that, you know, just some things we 5 need to think through. 6 Yes. Yes, I think it's good to have a plan that Q 7 you've carved in stone, and it's good to transition off that plan to understand how things 8 9 have changed over time, and understanding that 10 things do change over time. So, I don't think 11 anyone would recommend being so rigid as to just 12 blindly follow a five-year plan. 13 But, you know, it is true that, you 14 know, the forecast is wrong before the ink is 15 dry, right? So, it's --16 (Menard) Absolutely. 17 That's the nature of forecasting, and you just 18 have to transition off of it in order to 19 understand what happened. 20 Okay. Do you -- do you, for this 21 Capital Plan, and I don't think you do, and it's 22 not a criticism, I'm just trying to understand if 23 I missed something, anywhere in this step is

there a summary of spending by what I'll call

24

"functional area"? That is, you know, is there a bucket for maintenance? Or, is there a bucket for system improvements? Is there a bucket for system expansion? Is there a bucket for new capacity? Is that incorporated in this Plan anywhere that I can find or would that be something that we would want to ask for in the future?

(Menard) So, when you're looking at this step, it's different than the Plan. So, the step is for projects or spending placed into service within the year. That differs from the Plan. So, there was a budget for 2021, and it does have all the categories, and I'm sure it's probably summarized. And then, when we're filing for this step adjustment, it is based on the amount of in-service plant within that year.

So, it's slightly different. It should align in some cases, but it doesn't always align. So, if you have a three-year project in your budget, you're spending dollars in year one, but it may not go into service until year three. So, you wouldn't see it in a step until year three, but it might be in your plan for year one spend.

```
1
         That makes sense. And I think, in this, and
 2
         please correct me on this, I think, in a step,
 3
         you would see system improvements, I think you
 4
         would see maintenance, you would not see system
 5
         expansion, or would you?
 6
         (Menard) For the step?
 7
    Q
         For the step.
 8
         (Menard) If it's growth-related, we would not see
 9
         that.
10
         Right, if it was growth-related. And, if it was
11
         new capacity, would you see it?
12
         (Menard) No.
13
                    CHAIRMAN GOLDNER: Okay. Very good.
14
         Okay. I'll go back to Commissioner Simpson and
15
         Commissioner Chattopadhyay, to see if there's any
16
         additional questions?
17
                    CMSR. SIMPSON: No. Nothing from me.
18
         Thank you.
19
                    CMSR. CHATTOPADHYAY: It's more in the
20
         nature of just noting this.
21
    BY CMSR. CHATTOPADHYAY:
2.2
         So, for example -- just a moment.
23
                    If you go to Exhibit 2, Page 58 of 69,
24
         are you all there, or at least -- Mr. Normand,
```

```
1
         this is related to you as well.
 2
                    So, I want to make sure that, in
 3
         response to the RR, the record request, if the
         change in COR changes, for example, if you go to
 4
 5
         Line 380 in that page --
 6
         (Menard) What's the Bates Page again?
 7
         I'm sorry, I probably didn't mention that, did I?
    Q
 8
         No. So, the Bates page is 068.
 9
          (Normand) I'm sorry, is that Schedule A,
10
         Commissioner?
11
    Q
         Yes.
12
         (Normand) Okay. Thank you.
13
         I am on --
    Q
14
         (Menard) Yes.
15
         Do you want me to repeat?
    Q
16
          (Normand) Please.
17
    Α
          (Menard) It's Schedule A, Mr. Normand.
18
         Okay. Yes. You're probably able to, I'm not
    Q
19
         sure. So, okay.
20
                    So, if you go to the Line, for example,
21
         380, "Services", and you go all the way, in
22
         Column (6), you have "minus 60", right? So, I
23
         would -- I'm indicating very clearly that, when
24
         you do an analysis with a different COR number,
```

```
if this changes, for example, to minus 45, please
 1
 2
         let that flow through. Don't make your own
 3
         assumptions there.
 4
                   CMSR. CHATTOPADHYAY: So, that's all I
 5
         have to say. Thank you.
 6
                   CHAIRMAN GOLDNER: Okay, thank
 7
         you, Commissioner.
 8
                   And, so, we can now move to redirect,
 9
         and Attorney Sheehan.
10
                   MR. SHEEHAN: Sure. I just have a
11
         smattering of questions, just to try to tie up
12
         some loose ends.
13
                     REDIRECT EXAMINATION
14
    BY MR. SHEEHAN:
15
         Mr. Mostone, you were asked some questions about
16
         the change in the standards for the meter
17
         protection, and you were able to find the answer
18
         that you didn't have an hour ago. Could you
19
         explain the delta between the Company's policy
20
         and the standard referenced by Commissioner
21
         Simpson?
22
    Α
         (Mostone) So, that is correct. I got a little
23
         confused on the numbering, that's why, when you
24
         said "6060", it threw me off.
```

But, back in 2019, the Safety Division requested Liberty to change their scope of how they're doing meter protection. Based on -- we didn't break it out by residential and commercial. The Safety Division wanted us to break it out. It was really a general scope of how we did meter protection across the base.

We then took a more stringent -- went through everything, broke it out into commercial and residential, we used different rules, which were more tolerance, you know, closer tolerance. Curbing nowadays, back in -- back in 2019, curbing had a factor. If there was curbing there, we didn't put meter protection in. Now, it's, without curbing there, we use a 10-foot rule, okay, if curbing is there or it's not there.

We also did a thing on drive-throughs, where, because we having moving vehicles going through drive-throughs, the Safety Commission wanted us to look at that also. So, we turned and made all drive-throughs, where vehicles are approaching the buildings and going around the buildings, that we had meter protection for all

1 the drive-throughs in the area. So, that's why 2 you see an expense higher on meter protection. 3 So, it's more now a shorter distance, 4 used to be 15 feet, and it's now 10 feet. So, 5 that's where the changes came in. And that's why 6 you're seeing on some of the increases that are 7 out there. 8 And, so, Mr. Mostone, the -- excuse me -- the 9 work reflected in this step for additional meter 10 protection is to comply with this relatively new 11 tightened thresholds around meter protection? 12 (Mostone) That's correct. And, just to add, you 13 know, we are, you know, currently with all the 14 meters that we have in our system, it's really 15 identified, and there's a three-year cycle, we 16 have a walking survey that goes through. So, we 17 identify all the meters as they're going through. 18 Plus, if we show up at a job site, or we see 19 something, we put in for those meters to be 20 protected properly. 21 And the NOPV referenced in the Audit Report is Q 22 simply an incident where there was a lack of a 23 meter protection that should have been there at 24 that particular location?

1 (Mostone) That is correct. 2 Okay. Another question for you, Mr. Mostone, 3 regarding vehicle replacement. Does the Company have a policy governing when to, you know, how 4 5 long to keep vehicles and when they should be 6 replaced? 7 Α (Mostone) Yes, we do. 8 And does the Company follow that policy? 9 (Mostone) Yes, we do. We're having trouble right 10 now with vehicle purchases, as everybody probably 11 knows in this room. So, we're doing our best to 12 try to locate and get vehicles in as quick as we 13 can. But it's been very difficult. 14 Meaning we're replacing them slower than we would Q 15 under the policy? 16 (Mostone) Yes. 17 Q Okay. So, we're keeping them longer than we 18 would otherwise? 19 (Mostone) Yes. Α 20 Okay. And I have a couple of questions for 21 Mr. Normand, to hopefully clarify what is a topic 22 that's I think beyond most of us. 23 Mr. Normand, there was a discussion 24 about assuming different numbers, either the 10

```
1
         or the 7.5, or the 5.0. Is it correct that, in
 2
         the record request responses, you did provide
 3
         analyses using those different figures, and it
 4
         showed an impact on the reserve balance, is that
 5
         right?
 6
         (Normand) That's correct. The adjustments at 10,
 7
         seven and a half, and 4.74, if you look at
 8
         Schedule A, and I apologize for not keeping track
 9
         of what --
10
         Schedule A is -- I'm sorry, Schedule A is
11
         Exhibit 2, beginning at Bates 068.
12
         (Normand) Okay. If you look at that schedule,
13
         when you adjust the 10 percent, seven and a half
14
         percent, or the 4.74 percent, what you're doing
15
         is you're adjusting the book reserve only, that's
16
         Column (12). So, what you'll find here is that
17
         the book reserve will change, and be reduced by
18
         less than it would. For instance, at 10 percent,
19
         you'll have a number, at seven and a half, you'll
20
         have less of a number. Because the cost of
21
         removal incurred, basically, is impacting the
22
         book reserves. You adjust the book reserves for
23
         that number. It does not, in and of itself,
24
         adjust the net salvage.
```

```
1
                   But my understanding from the
 2
         Commissioner is he wants a new estimate for net
 3
         salvage, given all the information I have.
 4
         can be done. I have not done it, because of
 5
         incomplete. But I can use shorten lives --
 6
         shortened averages to get new net salvage
 7
         numbers. But that's a different column.
 8
         would be, basically, in Column (6) would be the
 9
         "Net Salvage". And the calculations, and I can
10
         provide the exhibits supporting the calculations,
11
         or for revising the net salvage, that's a
12
         different calculation. If that's --
13
         Mr. Normand -- go ahead.
14
         (Normand) -- what I'm interpreting the Commission
15
         to want, we can do that.
16
         By calculating the options of the 10, 7.5, and
17
         4.97, is it fair to say that those changes do not
18
         impact the $660,000 change in depreciation?
19
         They're independent, correct?
20
         (Normand) No, they do not. They effect the book
21
         reserves only.
22
    Q
         Okay. And the book reserve is that $10 million
23
         number, which you said was reduced to -- 10.9
24
         million, which was reduced to 8 million, assuming
```

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1
         the 7.5.
                   That number is actually, theoretically,
 2
         money owed by customers to the Company, is that
 3
         right?
 4
         (Normand) That's correct. That's correct, sir.
 5
         And it's a number that, right now, or at the last
 6
         rate case, was in the neighborhood of $10
 7
         million. And part of the last rate case, the
 8
         Company was approved to recover that 10 million
 9
         at 1.4 or 1.6 per year. But this is, as you say,
10
         a very complicated number that's affected by many
11
         factors. And your recommendation is to leave it
12
         alone for now, until we get some more data under
13
         our belts, and, in the next rate case, decide
14
         whether any tweaks need to be made to that
15
         amortization. Is that fair?
16
         (Normand) Yes. That is correct.
17
                   MR. SHEEHAN: Okay. I don't know if
18
         that helped or not. I will feel like we're all
19
         on the edge of a very deep black hole.
20
                   Those are all the redirect I had.
21
         Thank you.
22
                   CHAIRMAN GOLDNER: Okay. Thank you.
23
         So, we can, I think, at this point, release the
24
         witnesses. Thank you very much for your time
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1
         today, everyone.
 2.
                    Without objection, we'll strike ID on
 3
         Exhibits 1 through 4. And we'll add the August
 4
         12th Record Requests as "Exhibit 5", and admit
 5
         them as full exhibits.
 6
                    (The document, as described, was
 7
                    herewith marked as Exhibit 5, and
                    Exhibits 1 through \mathbf{5} were admitted as
 8
 9
                    full exhibits.)
10
                    CHAIRMAN GOLDNER: Then, we'll add the
11
         record request from Commissioner Chattopadhyay as
          "Exhibit 6".
12
1.3
                    (Exhibit 6 reserved for record request)
14
                    CHAIRMAN GOLDNER: And, Attorney
15
         Sheehan, would it be possible to get that back by
16
         Friday to enable --
17
                    MR. SHEEHAN: Yes.
18
                    CHAIRMAN GOLDNER: -- quick issuance of
19
         an order? Thank you.
20
                    Okay. Is there anything else before we
2.1
         move to closing?
2.2
                    [No verbal response.]
23
                    CHAIRMAN GOLDNER: All right. Very
24
         good. Attorney Dexter, would you like to begin?
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MR. DEXTER: Yes, Commissioners. Thank you. And I appreciate the extra time that you provided. I know this was allotted as a three-hour hearing. I asked a lot of the questions that led to the time overrun, but I'm not going to claim full responsibility for it. I think a lot of that actually lies with Liberty Utilities.

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This was set up as a fairly simple process. We had agreed to a little list of seven projects that were set forth in the Settlement two years ago that we all -- that we all agreed to. And what we got in this filing was something along the lines of, I don't know, 13, 14, or 15 different projects that necessitated additional work, additional audit, and additional hearing time.

It's the position of the Department of Energy that the Commission should enforce the terms of the Settlement that it approved, other Commissioners, understandably, but that the Commission approved, I guess, about a year and a half ago. And I understand that there are some clauses that allow for flexibility in the

application of the step adjustment. But I don't think -- the Department does not believe that those clauses were appropriately applied in this filing.

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Let me start by saying what I've said in other step adjustment proceedings over the last three months. Step adjustments are a useful tool for companies to recover investments that are made between rate cases, without filing a full rate case. And, in my experience, they are always accompanied by a stay-out provision, meaning that a rate case won't be filed until such and such a date. That was true in this Settlement, and this Settlement provides that the Company's next rate case wouldn't be filed until 2023, using a 2022 test year.

Step adjustments are inherently one-sided, and in that what I mean is they reflect changes in plant, but they don't reflect changes in revenues. And, so, it's that reason that investments that are made for growth are generally excluded from step adjustments, because the growth, the additional revenue is not reflected. We're not doing an entire revenue

requirement calculation or an entire return on rate base calculation in the step adjustment.

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As this one was structured, as many others have been in the past, this was structured on a "list approach". I will state, for the Department of Energy, who were then part of the Commission Staff, that this list was not haphazardly assembled. It was specifically designed to include capital items that were intended to improve safety and service to the customer, plain and simple. And that's why I took the time to go through each and every one of these projects today.

We understand, when we negotiate step adjustments, that a company won't know exactly what they were going -- what they might need to put in service, in this case, two years out. So, the Settlement does provide for substitutions of projects in limited circumstances. And Ms. Menard read the language from the Settlement. And, if I can find it, I'm going to read it again, because I think it bears repeating.

So, yes. We're talking about the second step adjustment in the Settlement, which

is Exhibit 49 from the base rate case. And it says that "the revenue requirement for the" -- well, let me start again: "The step adjustment will account for certain capital projects placed in service during 2021." "The revenue requirement for this step will be capped at \$3.2 million." It "shall be based on plant that was" -- "projects that were closed to plant in 2021, and they will exclude new business and growth-related projects."

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Then, Clause iii of the Settlement,
this is Paragraph -- Section 5.1(b)iii is very
important, it says "The projects and programs
that may be included in the step are identified
in the listing attached as Appendix 2, including
the Keene CNG Phase I costs. The Settling
Parties agree that the Company may substitute
other similar non-growth projects prior to the
commencement of the review period if the projects
identified in Appendix 2 are not deployed."

So, all of the projects, with the possible exception of the dresser coupling replacement, were deployed. We went through that today. We went through each and every project,

so that we knew what they were.

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So, in the Department's view, the substitution clause is irrelevant. It doesn't apply in this case. Even if it were to apply in this case, the substitution projects must be non-growth, and they must be similar in nature to what was on the list.

I think, with the exception of the meters, which were a substitute project, and the Company, after audit, agreed to remove 20 percent of those meter costs that could be considered "growth-related", the Department wouldn't have an issue that any of these replacements were growth-related. So, to the extent a substitution was allowed, we don't object to them on the "growth-related" element.

We do, however, object strenuously to the substitution criteria that the substitution project be "similar" to the projects that were on the list. And, again, this is why I went through these one-by-one with you. All of the projects that were on the list were testified to today as "reducing leaks", "improving pressures during cold weather", "avoiding outages", and things of

that nature.

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Of the substitute projects, they fall, in our mind, into two categories: One category is not at all related to system improvement and reducing leaks and safety. And those are the projects that are entitled, I'm shorthanding, but the Tools Project, the IT Project, the Transportation Project, and the Meters Project. Those, it would be a huge stretch of the imagination to say that those were in any way similar to the listed projects, which were primarily, overwhelmingly, replacement of either leak-prone pipe or pipe that was actually leaking.

Three of the other substitute projects arguably would be considered "safety-related", in the sense that they provided us a safety benefit to the customers, the way the leak-prone pipe replacements do. those were the Meter Protection Programs, the Cathodic Protection Program, and the replacement of -- the random replacement of services. Having gone through those projects with the witnesses today, I think the Department would agree that they do have an impact on

safety.

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But, again, before we even get to that, the plain terms of the Settlement say "no replacements if the original projects were deployed." And, as I said, these were all deployed. So, in reality, we shouldn't even be talking about substitute projects today.

Replacement Project, whether or not that was deployed, that's a half a million dollar project. I'm actually confused by the testimony that I heard today. I read the written testimony to indicate that that project was not deployed. I think we heard testimony today that it was, in part, deployed and included in one of the other projects. It's unclear to me, you know, whether a substitution of that amount or half that amount is appropriate. It's not that big an impact. Again, in the spirit of simplicity and adherence to the Settlement terms, our position would be -- our primary position in this case is that -- is that no substitutions were warranted today.

I want to emphasize that we are not questioning the prudence of any of the projects,

including the substitute projects. We're not saying that they weren't necessary. What we're saying is, that this is a specialized recovery that was set up after arm's length negotiations, and it should be adhered to as written.

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All of these projects will presumably find their way into plant-in-service in the next rate case. And, if there were an imprudence argument, we could raise it then. You know, based on what we've seen, that's not our position today. We're not saying that this stuff shouldn't have been. It's just a question of what falls into the specialized recovery mechanism that was set up in the Settlement.

My quick math of the four projects that I believe are wholly unrelated, in terms of being similar and thus appropriate for substitution, if we were to go down the substitutions road, Tools, IT, Transportation, and Meters comes to about \$2.5 million. I haven't -- we haven't calculated the revenue requirement impact of that. But, given that the Company provided, on Exhibit 4, Page 2, all the account numbers for those items, it would be a fairly easy calculation for the

Commission to ask the Company to do, you know, to remove any of these particular items from the revenue requirements calculation, depending on how you decide this.

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There's another side effect of not allowing the substitutions, and that has to do with the Keene Phase 1 costs. I will admit, having had a large hand in drafting the Settlement, that it's ambiguous as to how the Keene risk sharing should be handled. In concept, the Keene — the dispute in Keene was settled on this 50/50 risk sharing to end years of questions about CNG conversion and expansion. And it was designed to put to bed many, many dockets of review concerning past investments in CNG in the Keene plant, whether it was necessary, whether it was appropriate.

It was clear, in Staff's mind at the time, that that 50 percent sharing was supposed to have some bite to it. In other words, the customers would pay 50 percent, the shareholders would pay 50 percent.

It is listed as an appropriate Step 2 adjustment. And, therefore, as it's been

presented by the Company, on Exhibit 4, Page 2, it's \$22,000, but it's sort of been swept up in the cap. And, therefore, the way I look at this schedule the way it's presented, there is no shareholder pain, if you will, associated with this because of the cap.

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And I've gone back and looked at the Settlement, and I will say that it is listed in the Settlement as an appropriate Step 2 project. On the other hand, we did have an example calculation in the Settlement, the equivalent of Exhibit 4, Page 2, and there's no indication on that schedule whether it should be applied above the cap or below the cap. So, bad drafting, I guess, on the part of the Staff back then.

In our view, in order for that 50/50 sharing to have any teeth to it, it shouldn't be tied up in the cap. And, conceptually, there's no reason that it should be.

If certain replacement projects are eliminated from the step adjustment, and taken off of Exhibit 4, Page 2, the cap will go away. In other words, the requested amount will be below the cap. And, therefore, then the Keene

sharing can be applied in the way that we believe it should be applied.

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So, that's what I have to say on the revenue requirement before the -- before we get to the depreciation study. I did have some notes here about pre-capitalizing meters, but we've already talked about our position on that.

That's something that we're going to be looking at in the next rate case.

In terms of the depreciation study, again, in my mind, having been involved in the Settlement of the base rate case, it was going to be pretty simple. Back in the 20-105 rate case, there was I guess I'd call it a "realization" or an "understanding" that the cost of removal rate of 10 percent that had been in place for years was likely too high. And that the Company, not Mr. Normand, but that the Company was doing an investigation of that to come up with a better number based on actuals, instead of the assumed 10 percent.

The second part of the Settlement was that the -- a new depreciation study was in order. And that the amortization of the reserve

imbalance that had been put in place in DG 17-048 would continue, and it would get a second look a year after the rate case, or a year and a half after the rate case, in this second step adjustment. And we would have in hand the cost of removal analysis done by the Company, and the depreciation study done by the consultant, and his recommendations.

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So, what we have here today is a recommended decrease in depreciation expense of 660,000. We fully support that, as you asked me earlier. But I am, admittedly, very confused by the answers that we got from Mr. Normand, in response to Commissioner Chattopadhyay's questions. Because I thought that I had asked Mr. Normand whether or not the cost of removal figures would affect the 660,000, and I was told "no." And then, I also, I guess, assumed that the 7.5 percent cost of removal would have been reflected in Schedule A or B, because that's what I thought the Settlement said. I thought we were going to do a cost of removal analysis and reflect it in the new depreciation study.

I don't know what to say, except that I

applaud Commissioner Chattopadhyay for issuing the record request, and I think -- I think the inquiry has to continue on this. I'm not really sure what we gained by doing the cost of removal analysis, if we find out that the results aren't reflected in the study. And I'm not sure that's where it is.

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So, I'm rambling a bit. But, I guess, for now, until we learn more, we are satisfied with the \$660,000 reduction for the depreciation. It seems like the depreciation study was warranted, and it was wise that all parties agreed to doing it a year after the rate case.

The reason, turning to Exhibit 3, the reason I asked that Exhibit 3 be submitted in the record was two-fold. One is, there has been concern expressed by the Commission in EnergyNorth's step adjustment last year, and in other step adjustments this year, that, when using a "list approach", because it is a very limited, narrow focus, we might be losing sight of other changes in rate base that might have obviated the need for a step adjustment.

And, to me, if we're going to compare

changes in net plant, we really should be comparing changes in rate base, not just net plant. And, conveniently, all the companies file these forms quarterly. And, so, I believe, by taking out this year, and comparing it to past years, it would be a fairly easy exercise to see if there was any possibility that the step adjustment was outstripping the change in rate base.

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And, secondly, I wanted to submit this for the Commission to be aware that this report exists, I know you know it exists, but to point out that, if a company were overearning, it would be -- that information would be readily available to the Commission.

This report, on its face, shows that the Company is not overearning. Their allowed return was 6.96 percent, and their earned return was 6.35 percent.

Admittedly, the Department of Energy did not do further inquiry into this schedule.

And, if -- Commissioner Goldner has indicated that, if we were to go to the Annual Report of the Company, we would find a depreciation reserve

\$50 million higher, that would reduce rate base \$50 million in this report, and might indicate that the Company were, in fact, overearning.

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Now, I'm making, you know, I'm jumping to some conclusions here. But I want to point out that, if this report did show that the Company was overearning, and when I say "overearning", above its allowed rate of return, there is no mechanism in the step adjustment to address that. Other step adjustments I have seen in the past have earnings sharing mechanisms, and they get complicated, and this one was negotiated without an earnings sharing mechanism.

So, we would not be recommending any change to the application of the step adjustment. Even if this report were updated, and it turns out the Company were earning above its allowed rate of return, that would violate the Settlement. However, we would not expect to see the Company in for a rate case in 2023, if their 2022 report shows that they're overearning.

So, I'm pointing all this out, I guess, as information to be forthcoming. I'm very curious about that \$50 million discrepancy that

Chairman Goldner identified. I guess I'm assuming there's a reasonable explanation for it. I wouldn't expect, two years after a rate case, that EnergyNorth would be earning above its allowed rate of return, given what we see in plant investments and, you know, relatively slow growth of natural gas in New Hampshire. So, I point that out.

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So, in closing, the Department of Energy does not recommend approval of the step adjustment as filed. We believe it needs to be recalculated to closely conform to the terms of the Settlement. We believe the substitute adjustments should not be recovered through the step adjustment.

And that concludes my comments.

CHAIRMAN GOLDNER: Okay. I think I have some additional questions, but I'll table those until Attorney Sheehan's closing.

MR. SHEEHAN: Thank you. I'll start again with a few one-offs, just to try to close some loops.

On the humorous side, I introduced myself as counsel for "Granite State Electric",

and no one in the room noticed, except for

Mr. Patnaude. So, today, I do represent

EnergyNorth, and not Granite State Electric.

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Just to confirm, there was a side discussion about the "MEP projects". If you're interested, it's Docket 16-447. It was a program, as the witnesses indicated, that allowed customers to essentially pay their CIAC through an increased distribution charge. So, say we have a neighborhood that's just too far away, it's going to cost a little extra to get the pipe to them, that neighborhood would agree to pay the 30 percent higher for a 10-year period to make it all economic. And it was more or less a pilot project in Windham and Pelham only. We have a handful of customers who are on that rate. So, it's a concept of allowing more customers access to gas.

The Exhibit 3, the return report, if you look at Puc 509.01, you will see that the report tracks line-for-line what that rule requires. And, again, there may be some interpretation issues of what's in the rule, compared to what we put in the report. But that

is the logic behind the line items you see on the report, it's right from the rule itself. For example, it does include the gas costs in the -- which would not make sense for what would otherwise be a distribution rate -- a distribution cost report.

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On the substance of today's step, I'll take DOE's core argument that, essentially, most of these projects should not be included because of the Settlement Agreement. I think counsel puts more words into the Settlement Agreement than are there. And whether he negotiated the Settlement and I did is irrelevant. What matters is what the words are on the paper. And the paper says that the Company "may substitute other similar non-growth projects". It doesn't say "you have to exhaust all the other projects first". It says we "may substitute additional projects in."

A reasonable interpretation of that is to do exactly what we did here. The projects initially listed did not reach the \$3.2 million cap, for one reason or another, under budget, etcetera. And we had the ability in the

Agreement to substitute projects in, and that's what we did.

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And the critical requirement for those substituted projects is "non-growth". And, other than the meters that has been discussed, there's no dispute that the projects that were substituted in were non-growth.

The other qualifier is "similar". And as counsel said, "similar to the original list" makes sense. And what was the original list? The original list was replacing old stuff, in essence, pipes, meters, that was the reason for those, the original list. The new list is similarly replacing old stuff, old trucks, old pipes of a different kind, old software. So, we think the Settlement Agreement language is broad enough and clearly anticipates that the new list could include other projects that replace stuff that is no longer of use. And, as the witnesses described, they serve the important goals of increased safety and reliability.

So, I disagree with the argument that that projects should be excluded wholesale for that reason. There is no language in the

Settlement that says "there shall be no" -- let me back up. That's just repetitive.

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Last -- well, not "last", on the Keene issue, the Company put into this request its one-half share of the revenue requirement. We are not recovering that second half share that shareholders should eat. There may be a timing piece to DOE's argument. So, if the cap is \$100, and absent Keene, we were at \$80, and the Keene piece of it gave us that extra \$20, then he's right, we're not -- the Company's shareholders are not experiencing that pain of that extra \$20 until the rate case, when we don't put in the other \$20. So, at most, it's a timing issue.

But, at bottom, we only have sought recovery of that half that we were entitled to seek recovery of. The math is different than half, but it's a discount. So, I do believe that the way we included the Keene costs here is entirely consistent with the Settlement Agreement.

And, on the depreciation issue, we're all, obviously, on board with the \$660,000 reduction because of the depreciation study.

With respect, I think all of the other conversation is irrelevant to the step. It's relevant for other reasons, which we will be addressing in the future. But none of those changes affect the step. Mr. Normand said so clearly. If you change the assumptions of the 10 or the 7.5, if you flow that through, it does not affect that \$660,000 reduction to the step.

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What it does is it affects that imbalance or reserve, whatever the phrase is, of that lump of money, it will increase it or decrease it, but that doesn't have an effect on rates until the next rate case, when the Commission decides we should be amortizing more or less of that amount, again, depending on where that number is a couple of years from now.

It's a very complex number, from what I understand. And two rate cases ago we decided to do it, a -- a number to amortize it, if I remember correctly, it went up, and now it's coming back down. So, it's very complicated. And, again, we will address it next time around. Mr. Normand, or his successor, will make recommendations of how to address it in the rate

case. But it's really -- we will certainly respond to the record request, but it's not an issue that affects the step itself, it affects the next rate case.

I think that's all I have. Thank you.

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CHAIRMAN GOLDNER: So, I think my question for the parties was, it seems like there's some disconnects, and I may not have the whole list, but we have the \$2.5 million issue with tools and IT and Transportation and Metering; we have the Keene issue; we have, potentially, the 10 percent to the 5 percent COR issue; and we have the case of the 50 million missing dollars.

One thing I could suggest is, maybe would it make sense to have a continued hearing to give the parties a chance to have some discovery offline and come back with an aligned -- a more aligned proposal?

I just don't know if the parties will be satisfied with a Commission decision, based on the information that we have at this time.

MR. SHEEHAN: Well, given the last phrase of your statement, I'd be happy to talk

with DOE and see if we can -- I guess what -- two things. One is, is there more information we could provide to answer some of the questions? And second, and separately, could DOE and the Company come to some agreement? But then, of course, the Commission would have to review that and okay, but that agreement would be based on some resolution of these issues. So, I'm always willing to talk.

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CHAIRMAN GOLDNER: Attorney Dexter, any thoughts?

MR. DEXTER: Yes. I don't think there is, as you listed those, there's -- well, let me put it this way. The Keene number was calculated correctly. I point out that it got lost in the cap. And I understand that that's a reasonable interpretation of the Settlement, in fact, it's listed as a legitimate Step 2. And, if it turns out that that's the way it works, DOE is willing to live with that.

However, I did point out that a side effect of reducing the allowable projects under the cap will add teeth back to the Keene sharing adjustment, which I think is the appropriate

thing.

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I don't think there's any real need for further -- I mean, I would be happy to engage in settlement talks with the Company, if that's what you're recommending? Sure.

In terms of the other numbers, I think there's -- I know there's one, that there is a calculation that would help the Commission, and that is what's the revenue requirement effect of the Department's recommendation?

And I believe we have Exhibit 4, Schedule 2, in Excel version, Mr. Eckberg, is that correct?

MR. ECKBERG: Yes, I think it is.

MR. DEXTER: And we could provide, if you would like, we could put our recommendation in a list form, and run that calculation through and provide that as a record request. But I wouldn't be able to do that until maybe a week from today, if that's all right? If that's too late, then --

CHAIRMAN GOLDNER: Well, I'm just -I'm trying to be sensitive to the Company's
request for a 9/1 resolution. At the same time,

I'm not sure, given the size of the disconnect, that we can get there by then. So, I'm just trying to sort through maybe the easiest way to get to -- get to closure.

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I think there are many unanswered questions. I think, Attorney Dexter, that would be very helpful what you're suggesting. And I think there's probably a few more items that the Commission might ask for in addition, if there's no let's call them "additional discovery" or "settlement talks" before a continued hearing.

So, we'd -- I guess the choices are, we can talk here, and then maybe issue a procedural order with some additional requests, or the parties can come together and we can have a continued hearing, but a shortened one, out -- when appropriate.

MR. DEXTER: The other thing I wanted to say was the -- the potential discrepancy between Exhibit 3 and the Company's Annual Report is troubling. But, as I've said, I suspect that there's a reason for it. And, so, hopefully, that's a nonissue. And, in fact, it wouldn't really change our recommendation anyway, as I

said, because there is no revenue sharing calculation associated with the step adjustment, it just wasn't part of this one. And I don't think it would be necessary.

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So, although that's a big number, I think that's something that should be looked at, but isn't necessarily -- it doesn't have to be done before the decision is issued.

I think, at a minimum, the Department ought to provide you the quantification of our recommendation. And we will endeavor to do that by no later than a week from today. And the only reason I say that is that I'm -- why it's not tomorrow or the next day, I'm out of the office the next three days, and just can't work on this. But, by Tuesday, a week from today, we can do that.

CHAIRMAN GOLDNER: Okay. Let me confer with my fellow Commissioners for a moment.

[Chairman and Commissioners conferring.]

CHAIRMAN GOLDNER: Okay. I think we're closing in on a solution.

So, the recommendation I'd like to get

the parties' comments is that, Attorney Dexter, if you and the DOE file your recommendation by the 23rd, it would only be fair, I think, to give Liberty a chance to respond to that, maybe by the 26th. And, if we can get both of those filings, we have a fighting chance of delivering an order by the 1st, if all that were to work out. And, if we're not, then at least we can -- we can, you know, give the best opportunity we can to a September 1st ruling.

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Is that acceptable to everyone?

MR. SHEEHAN: That is.

And one point I missed in the closing is to remind the Commission that you have to specifically approve those new depreciation rates, in order to follow through with the -- it's a requirement. We can't do them until you approve it. So, that's just another piece of the order.

But, as to your proposal for dates, that works. And perhaps, we can answer some of the other questions when we make those filings.

CHAIRMAN GOLDNER: Okay. Thank you.

And that was clear in your filing, but thank you

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         for pointing that out.
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                   And, Attorney Dexter, that will be --
         the depreciation piece will be part of your --
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         part of your recommendation?
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                   MR. DEXTER: So, I'm not following.
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         The "depreciation piece"?
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                   CHAIRMAN GOLDNER: Attorney Sheehan's
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         point on we have to approve the depreciation
         schedules --
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                   MR. DEXTER: Oh, the rate, yes. Yes.
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                   CHAIRMAN GOLDNER: You'll make a
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         recommendation in your final -- in the filing for
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         next Tuesday on that topic?
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                   MR. DEXTER: Well, we would recommend
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         that they be approved as submitted by
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         Mr. Normand. I should have addressed that in
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         closing as well. We don't have any dispute with
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         the proposed rates.
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                   CHAIRMAN GOLDNER: Okay. Then, no need
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         for that in the additional filing.
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                   Okay. Let's see. Is there anything
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         else? Have we covered everything?
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                   MR. DEXTER: I think so.
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                   CHAIRMAN GOLDNER: All right. Very
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good.
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                    Thank you, everyone. We'll take the
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          matter under advisement, issue an order. And we
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          are adjourned.
                           Thank you.
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                     (Whereupon the hearing was adjourned
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                    at 2:39 p.m.)
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